Introduction

MEMORANDUM

April 11, 2011

TO:

County Council

FROM:

Jeffrey L. Zyontz, Legislative Attorney

SUBJECT:

Introduction – Zoning Text Amendment 11-01,

Commercial/Residential Zones – Neighborhood and Town Zones

Zoning Text Amendment (ZTA) 11-01, sponsored by Council President Ervin at the request of the Planning Board, is scheduled for introduction on April 12, 2011. A public hearing on ZTA 11-01 will be scheduled for May 17, 2011 at 7:30 p.m.

After the PHED committee worksessions on the Kensington Sector Plan in March of 2010, Planning Board Staff was directed to evaluate the appropriateness of the Commercial/Residential (CR) zones for lower density areas with smaller properties, diverse ownership patterns, and detached-house residential neighborhoods in close proximity. The Planning Board and Planning Staff considered this question in the context of the Takoma/Langley Crossroads and Wheaton Sector Plans.

In the opinion of the Planning Board, ZTA 11-01 has 3 functions:

- (1) create a new CRN (Neighborhood) zone;
- (2) create a new CRT (Town) zone; and
- (3) enact a variety of amendments to the CR zones, some related to the integration of the new CRN and CRT zones, and some representing improvements and clarifications resulting from experience with the CR zones since their adoption.

ZTA 11-01 includes numerous amended provisions. The Planning Board's transmittal letter, dated March 11, 2011 does an excellent job of detailing the substantives changes in ZTA 11-01 and explaining the Planning Board's rationale for the proposed changes. The following highlights significant elements of ZTA 11-01.

¹ The ZTA being introduced is not exactly the same as the ZTA transmitted by the Planning Board. The technical recommendations of the ZTA Advisers are reflected in ZTA 11-01. In particular, the introduced amendment clarifies the Planning Board's intent with regard to sketch plan amendments. Planning Department Staff reviewed and did not object to these changes.

New Zoning Classifications

The Commercial/Residential Neighborhood (CRN) and Commercial/Residential Town (CRT) zones were developed for areas where there are smaller properties, lower densities, and more challenging economic conditions. The new zones are structured like the current CR zone; the total floor area ratio (FAR), the residential FAR, the non-residential FAR, and the maximum building height are identified with each zone. The Planning Board believes that two new zoning classifications are necessary. One zoning series is needed for areas where existing commercial zones are located next to single-family residential neighborhoods. Another zoning series is needed for areas where requiring too many public benefits might impede redevelopment. The allowed land uses and development standards vary with each zone. The CRN zone would have the most limited land uses of the 3 CR zones. Optional method development is not allowed in CRN zones.

Public Use Space

Public use space would be modified. Standard method development on small lots would have no open space requirement. Standard method development on medium lots would have a 10 percent open space requirement. Standard method development on large lots would have a 10 percent requirement based on the limits of disturbance for each site plan rather than for the entire tract at once. The optional method development open space requirement would remain unchanged.

Land Use

ZTA 11-01 would change the table of permitted uses to add a new element: any development that proposes a use designated as "L" for "limited" in the use table will require a site plan. The new concept of "limited" uses establishes a third use category. Currently, uses are "permitted" as-of-right or by "special exception". Uses would be categorized as Limited when they have potential adverse effects that may require the kind of individualized mitigation that site plan review can provide (visual and noise buffering, setbacks, careful location of parking) but where the burdens of special exception approval outweigh the benefits. Site plan approval would also be required for development larger than 10,000 square feet of gross floor area or for a building higher than 40 feet. Master plan and design guideline consistency would still be required for all site plans. The ZTA recommends adding a phrase identical to a phrase in the subdivision regulations to allow the Planning Board to find that events have changed to render the master plan recommendations no longer appropriate.

Transit Proximity

A change is proposed to "Transit Proximity" to require a transit station or stop to at least be in the relevant Capital Improvement Program ("CIP") to be considered "planned". If it is "planned", a nearby property owner would qualify for reduced parking and incentive density. ZTA 11-01 would clarify the Planning Board's discretion in approving amendments to approved sketch plans.

Public Benefits

Public benefits would use a point system instead of a percentage system. The minimum percentage of a public benefit category would be replaced with a requirement for benefits from 4 out of 6 categories. The "major master plan facility" category of public benefits would be modified. The Planning Board would be allowed to grant incentive density for land, construction, or financing of a major facility that has not been recommended in a master plan. The Board must find that the proposed facility is similar to the type of facility that master plans typically recommend and would provide at least as valuable a public benefit.

Sketch Plan Amendments

The Planning Board proposed language in their original submission to the Council to clarify their interpretation of the current Ordinance. The Board relied on the current language in its recent sketch plans approvals. The Planning Board Chair indicated that she is satisfied with the current text without any change.

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Zoning Text Amendment No: 11-01 Concerning: Commercial/Residential

zones - Neighborhood

and Town zones

Draft No. & Date: 2-4/7/11 Introduced: April 12, 2011

Public Hearing:

Adopted: Effective: Ordinance No:

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

By: Council President Ervin at Request of the Planning Board

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- **establish** the Commercial/Residential Neighborhood (CRN) and Commercial/Residential Town (CRT) zones; and
- generally amend the Commercial/Residential zones.

By **amending** the following Division to the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59-C-15 "COMMERCIAL/RESIDENTIAL [(CR)] ZONES"

EXPLANATION: Boldface indicates a heading or a defined term.

<u>Underlining</u> indicates text that is added to existing laws by the original text amendment.

[Single boldface brackets] indicate text that is deleted from existing law by the original text amendment.

<u>Double underlining</u> indicates text that is added to the text amendment by amendment.

[[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment.

* * * indicates existing law unaffected by the text amendment.

ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1			sion 59-C-15 is amended as follows:
2 3		* * ISION	59-C-15. COMMERCIAL/RESIDENTIAL [(CR)] ZONES
4 5	59-C	C-15.1.	Zones established.
6			. [The Commercial/Residential (CR) zones are established as
7	coml	binatio	ns of a sequence of 4 factors: maximum total floor area ratio (FAR),
8	maxi	imum n	on-residential FAR, maximum residential FAR, and maximum
9	build	ding he	ight.]
10	<u>(a)</u>	There	e are 3 commercial/residential classifications with variable uses,
11		densi	ty and height limits, general requirements, development standards, and
12		<u>publi</u>	c benefit requirements to respond to different settings. These zone
13		classi	fications are:
14		<u>(1)</u>	CR Neighborhood (CRN);
15		<u>(2)</u>	CR Town (CRT); and
16		<u>(3)</u>	CR (CR).
17	<u>(b)</u>	[Thes	se zones are identified by <u>Each CRN, CRT, or CR zone classification</u>
18		is fol	lowed by a number and a sequence of 3 additional symbols: [CR,] C,
19		R, an	d H, each followed by a number where:
20		[(a)](1) the number following the [symbol "CR"-] <u>CRN, CRT, or CR</u> is
21			the maximum total FAR;
22		[(b)] <u>(</u>	2) the number following the [symbol] "C" is the maximum non-
23			residential FAR;
24		[(c)](3) the number following the [symbol] "R" is the maximum
25			residential FAR; and
26		[(d)](4) the number following the [symbol] "H" is the maximum
27			building height in feet.

- The Commercial/Residential zones must be applied on the zoning map that 28 (c) will show, for each property classified: 29
 - (1)the commercial/residential classification; and
- the 4 standards (total, non-residential, and residential densities and (2) 31 building height). 32
- This Division uses examples and illustrations to demonstrate the intent of 33 (d) the CR zones. [The] These examples [in this Division] and illustrations do 34 not add, delete, or modify any provision of this Division. [Examples are 35 provided only to demonstrate particular applications of the provisions in the 36 Division. Examples are not intended to limit the provisions. 37
- 59-C-15.12. Density and height allocation. 38

59-C-15.121. Density and height limits. 39

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Each unique sequence of CRN, CRT, or CR, and C, R, and H is established 40 (a) as a zone under the following limits: 41

Category	<u>Maximum</u>	<u>Maximum</u>	Maximum H
	Total FAR	C or R FAR	
CRN	0.5 to 1.5	0.25 to 1.5	40 to 65
CRT	0.5 to 4.0	0.25 to 3.5	40 to 150
CR	0.5 to 8.0	0.25 to 7.5	40 to 300

- Zones may be established and mapped at densities in increments of 0.25 and (b) 42 43 heights in increments of 5 feet within the ranges indicated in the table.
- Example: Under the provisions of Sections (a) and (b) above, the CRN zones may establish maximum total densities of 0.5, 0.75, 1.0, 1.25, or 1.5 FAR and maximum heights of 40, 45, 50, 55, 60, or 65. The range of densities and heights 46 from which the various CRN zones can be established and mapped provides
 - guidance to the Planning Board's recommendation and to the Council when

49	<u>applir</u>	ng a particular zone. Once the zone is approved on a zoning map, it allows a
50	devel	oper to build at any height and density up to the maximum. For example, a
51	prope	rty owner whose land is zoned at CRN1.0 C0.5 R1.0 H45 could elect to
52	<u>build</u>	at a 1.0 FAR with a height of 35 feet or 0.75 FAR and 42 feet or any other
53	comb	ination up to 1.0 FAR and 45 feet.
54	[(a)	the maximum total FAR must be established as an increment of 0.25 from
55		0.5 up to 8.0;
56	(b)	the maximum non-residential and residential FAR must be established as an
57		increment of 0.25 from 0.25 up to 7.5; and
58	(c)	the maximum height must be established as an increment of 5 feet up to 100
59		feet and an increment of 10 feet from 100 feet up to 300 feet.]
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61	[59-C	C-15.121] <u>59-C-15.122</u> . <u>Density averaging.</u>
62	Perm	itted density may be averaged over 2 or more directly abutting or confronting
63	lots o	r parcels in one or more <u>CRN, CRT, or</u> CR zones, provided that:
64	(a)	the lots or parcels are subject to the same site plan or sketch plan;
65	(b)	the lots <u>or parcels</u> are created by the same preliminary subdivision plan <u>or</u>
66		satisfy a phasing plan established by an approved sketch plan;
67	(c)	the maximum total [density and], non-residential and residential density
68		limits apply to the entire development, not to individual lots or parcels;
69	(d)	no building may exceed the maximum height set by the zone;
70	(e)	[public benefits must be provided under the phasing element of an approved
71		sketch plan] uses are subject to the provisions of the zone classification;
72	(f)	the total <u>allowed</u> maximum density [of] <u>on</u> a lot or parcel [zoned CR] that is
73		adjacent to or confronting [one-family residentially zoned or agriculturally
74		zoned lots or parcelsl a lot or parcel in a one-family residential zone or an

- agricultural zone may not [be exceeded] exceed that allowed by the lot or
 parcel's commercial/residential zone; and
- 77 (g) [the resulting development must conform to the design and land use
 78 objectives of the applicable master or sector plan and design guidelines.]
 79 public benefits must be provided under the phasing element of an approved
 80 sketch plan.

81 **59-C-15.13. Applicability.**

- The <u>CRN, CRT, and CR</u> zones can only be applied when specifically
- recommended by an approved and adopted master or sector plan and only by [the]
- sectional map amendment [process].

86 Examples:

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- An area zoned [CR-2.0] <u>CRN1.5</u>, C1.0, R1.0, [H80] <u>H45</u> allows a total FAR [of 2.0] <u>up</u> to 1.5, with maximum non-residential and residential FARs of 1.0, thereby requiring [an equal] <u>a</u> mix of uses to obtain the total FAR allowed. The height for any building in this zone is limited to [80] 45 feet.
- An area zoned CR[-]6.0, C3.0, R5.0, H200 allows [a residential FAR of up to 5.0,] a non-residential FAR [of] up to 3.0, a residential FAR up to 5.0, and a mix of the two uses could yield a total FAR of 6.0. This combination allows for flexibility in the market and shifts in the surrounding context. The height for any building in this zone is limited to 200 feet.
- An area zoned [CR-4.0] <u>CRT3.5</u>, [C4.0] <u>C3.5</u>, [R4.0] <u>R3.5</u>, [H160] <u>H100</u> allows complete flexibility in the mix of uses, including buildings with no mix, because the maximum allowed non-residential and residential FARs are both equivalent to the total maximum FAR allowed. The height for any building in this zone is limited to [160] <u>100</u> feet.

102 59-C-15.2. Description and objectives of the CR zones.

- 103 The <u>CRN, CRT, and</u> CR zones permit a mix of residential and non-residential uses
- 104 at varying densities and heights. The zones promote economically,
- environmentally, and socially sustainable development patterns where people can
- live, work, recreate, and have access to services and amenities while minimizing
- the need for automobile use. The application of the CR zones is appropriate where

ecological impacts can be moderated by co-locating housing, jobs, and services. 108 The objectives of the CRN, CRT, and CR zones are to: 109 implement the policy recommendations of applicable master and sector 110 (a) 111 plans; target opportunities for redevelopment of single-use areas and surface 112 (b) parking lots with a mix of uses; 113 reduce dependence on the automobile by encouraging development that 114 (c) integrates a combination of housing types, mobility options, commercial 115 services, and public facilities and amenities; 116 allow a mix of uses, densities, and building heights appropriate to various (d) 117 118 contexts to ensure compatible relationships with adjoining neighborhoods; [encourage] allow an appropriate balance of employment and housing 119 (e) opportunities [and compatible relationships with adjoining neighborhoods; 120 121 (e) establish the maximum density and building height for each zone, while retaining appropriate development flexibility within those limits]; and 122 (f) standardize optional method development by establishing minimum 123 requirements for the provision of [the] public benefits that will support and 124 accommodate density above the standard method limit. 125 59-C-15.3. Definitions specific to the CR zones. 126 The following words and phrases, as used in this Division, have the meaning 127 indicated. The definitions in Division 59-A-2 otherwise apply. 128 129 Car share space: a parking space that serves as the location of an in-service vehicle used by a vehicle-sharing service. 130 131 Cultural institutions: public or private institutions or businesses including: art, music, and photographic studios; auditoriums or convention halls; libraries and 132

133	museums; recreational, performance, or entertainment establishments,
134	commercial; theater, indoor; theater, legitimate.
135	Day care facilities and centers: facilities and centers that provide daytime care
136	for children and/or adults, including: child daycare facility (family day care,
137	group day care, child day care center); daycare facility for not more than 4
138	senior adults and persons with disabilities; and day care facility for senior
139	adults and persons with disabilities.
140	Frontage: a property line shared with an existing or master-planned public or
141	private road, street, highway, or alley right-of-way or easement boundary.
142	Limits of Disturbance: an area on a certified site plan within which all
143	construction work must occur.
144	Live/Work unit: Buildings or spaces within buildings that are used jointly for
145	non-residential and residential purposes [where the residential use of the space
146	may be secondary or accessory to the primary use as a place of work].
147	Manufacturing and production, artisan: The manufacture and production of
148	commercial goods by a skilled manual worker or craftsperson, such as jewelry,
149	metalwork, cabinetry, stained glass, textiles, ceramics, or hand-made food
150	products.
151	Public Arts Trust Steering Committee: A committee of the Arts and Humanities
152	Council that allocates funds from the Public Arts Trust.
153	Public owned or operated uses: Activities that are located on land owned by or
154	leased and developed or operated by a local, county, state, or federal body or
155	agency.
156	Recreational facilities, participatory: Facilities used for sports or recreation.
157	Reconstruction: Building the same or less floor area on or within the footprint of
158	a demolished or partially demolished building.

159	Renovation: An interior or exterior alteration that does not affect a building's
160	footprint.
161	Seasonal Outdoor Sales: A lot or parcel where a use or product is offered
162	annually for a limited period of time during the same calendar period each year.
163	The availability or demand for the use or product is related to the calendar
164	period, such as Christmas trees, pumpkin patches, or corn mazes.
165	Tenant Footprint: The horizontal area measured within the exterior walls for the
166	ground floor of the main structure allocated to each non-residential tenant or
167	owner-occupant.
168	Transit proximity: Transit proximity is categorized in two levels: 1. proximity
169	to an existing or planned Metrorail Station; 2. proximity to an existing or
170	planned station or stop along a rail or bus line with a dedicated, fixed path. All
171	distances for transit proximity are measured from the nearest transit station
172	entrance or bus stop. To qualify as a planned station or stop, the station or stop
173	must have funds appropriated in the relevant Capital Improvement Program.
174	59-C-15.4. Methods of development and approval procedures.
175	[Two methods of development are available under the CR zones] The CRN zones
176	allow development only under the standard method. The CRT and CR zones
177	allow development under the standard method and may allow development under
178	the optional method.
179	59-C-15.41. Standard Method.
180	Standard method development [must comply with the general requirements and
181	development standards of the CR zones] is allowed under the following
182	requirements.

- 183 (a) In the CRN zones, the maximum total, non-residential, and residential

 184 densities and maximum building height for any property are shown on the

 200 zoning map.
- 186 (b) In the CRT and CR zones, the maximum standard method density is the

 187 lesser of the density shown on the zoning map or:

Category	Maximum Total Density
CRT	The greater of 1.0 FAR or 10,000 gross square feet of floor area.
CR	The greater of 0.5 FAR or 10,000 gross square feet of floor area.

- 188 (c) A site plan approval under Division 59-D-3 is required for a standard method development [project] only if the development:
- 190 [(a)](1) is a Limited Use;
- 191 (2) [the] includes a gross floor area [exceeds] exceeding 10,000 square feet;
- 192 [or]
- 193 (3) includes a building height exceeding 40 feet; or
- [(b)](4) [any building or group of buildings contains] includes 10 or more dwelling units.
- 196 **59-C-15.42. Optional method.**
- 197 Optional method development [must comply with the general requirements and
- development standards of the CR zones and must provide public benefits under
- 199 Section 59-C-15.8 to obtain greater density and height than allowed under the
- 200 standard method of development. A sketch plan and site plan are required for any
- development using the optional method. A sketch plan must be filed under the
- 202 provisions below; a site plan must be filed under Division 59-D-3. Any required
- preliminary subdivision plan must not be submitted before a sketch plan is
- submitted is allowed under the following requirements.

205	<u>(a)</u>	The 1	maximum total, non-residential, and residential densities and building
206		<u>heig</u> l	nt for any property are set by the zone shown on the zoning map.
207	<u>(b)</u>	A sk	etch plan must be submitted under Section 59-C-15.43.
208	<u>(c)</u>	Site 1	olan(s) must be submitted under Division 59-D-3.
209	<u>(d)</u>	Publi	ic benefits must be provided under Section 59-C-15.8.
210	<u>59-C</u>	<u>-15.43</u>	Sketch plan.
211	Any	option	al method development in the CRT and CR zones requires an approved
212	sketo	ch plan	. Any required preliminary plan of subdivision or site plan may not be
213	<u>subn</u>	nitted b	pefore a sketch plan has been approved.
214	(a)	A sk	etch plan application must contain:
215		(1)	a justification statement that addresses how the project meets the
216			requirements and standards of this Division [for optional method
217			development] and describes how the development will further the
218			objectives of the applicable master or sector plan;
219		(2)	[an] illustrative [plan] plans [or model that shows] showing:
220			(A) [the maximum densities for residential and non-residential
221			uses, massing, and heights of buildings] building densities, massing,
222			heights, and the anticipated mix of uses;
223			(B) locations of public use and other open spaces;
224			(C) pedestrian, bicycle, and vehicular circulation, parking, and
225			loading; and
226			(D) [the] relationships between existing or proposed <u>adjacent</u>
227			buildings [on adjoining tracts] and rights-of-way;
228		(3)	[an illustrative diagram of proposed vehicular, pedestrian, and bicycle
229			access, circulation, parking, and loading areas;

230		(4)J	a table of proposed public benefits and the incentive density
231			requested for each; and
232		[(5)]	[the] <u>a</u> general phasing outline of structures, uses, <u>rights-of-</u>
233			way, sidewalks, dedications, public benefits, and future preliminary
234			and site plan applications.
235	(b)	Proce	edure for a sketch plan:
236		(1)	Before filing a sketch plan application, an applicant must comply
237			with the provisions of the Manual for Development Review
238			Procedures, as amended, that concern the following:
239			(A) notice;
240			(B) posting the site of the application submittal; and
241			(C) holding a pre-submittal meeting.
242		(2)	A public hearing must be held by the Planning Board on each sketch
243			plan application no later than 90 days after the filing of an optional
244			method development application, unless a request to extend this
245			period is requested by the applicant, Planning Board staff, or other
246			interested parties. A request for an extension must be granted if the
247			Planning Board finds it not to constitute prejudice or undue hardship
248			on any interested party. A recommendation regarding any request for
249			extension must be acted upon [as a consent agenda item] by the
250			Planning Board on or before the 90-day hearing period expires.
251			Notice of the extension request and recommendation by Staff must be
252			posted no fewer than 10 days before the item's agenda date.
253		(3)	No fewer than 10 days before the public hearing on a sketch plan,
254			Planning Board staff must submit its analysis of the application,
255			including its findings, comments, and recommendations with respect

256			to the requirements and standards of this division and any other
257			matters that may assist the Planning Board in reaching its decision on
258			the application. This staff report must be included in the record of the
259			public hearing.
260		(4)	The Planning Board must act within 30 days after the close of the
261			record of the public hearing, by majority vote of those present and
262			voting based upon the hearing record, to:
263			(A) approve;
264			(B) approve subject to modifications, conditions, or binding
265			elements; or
266			(C) disapprove.
267	(c)	In ap	proving a sketch plan, the Planning Board must find that the following
268		elem	ents are appropriate in concept and appropriate for further detailed
269		revie	w at site plan. The sketch plan must:
270		(1)	[The plan: (A) meets the] meet objectives, general requirements, and
271			standards of this Division;
272		<u>(2)</u>	[(B) will further] further the recommendations and objectives of the
273			applicable master or sector plan; [and (C) will provide more efficient
274			and effective development of the site than the standard method of
275			development;]
276		[(2)]	(3) [The proposed building massing and height and public use and
277			other open spaces are located and scaled to achieve] achieve
278			compatible internal and external relationships [with each other and
279			with] between existing and proposed nearby buildings, [and] open
280			space [adjacent to the site and with adjacent communities] , and uses;

281	[(:	3)] <u>(4)</u>	[Ine] provide satisfactory general venicular, pedestrian, and
282		b	icyclist access, circulation, parking, and loading [areas are adequate,
283		Sã	afe, and efficient];
284	[(4	4)] <u>(5)</u>	[The proposed] propose an outline of public benefits [and
285		a	ssociated] that supports the requested incentive density [will further
286		tŀ	ne objectives of the applicable master or sector plan and the
287		o	bjectives of the CR zones]; and
288	[(:	5)] <u>(6)</u>	[The general] establish a feasible and appropriate provisional
289		p	hasing [of] plan for all structures, uses, rights-of-way, sidewalks,
290		<u>d</u>	edications, public benefits, and future preliminary and site [plans is
291		fe	easible and appropriate to the scale and characteristics of the project]
292		<u>p</u>	lan applications.
293	(d) D	uring	site plan review, the Planning Board may approve modifications to
294	th	e bind	ling elements or conditions of an approved sketch plan.
295	(1) It	f changes to a sketch plan are requested by the applicant, notice of
296		tl	ne site plan application must identify those changes requested. The
297		a	pplicant has the burden of persuading the Planning Board that such
298		c	hanges should be approved.
299	(2	2) I	f changes are recommended after the application is made, notice of
300		tl	ne site plan hearing must identify changes requested.
301	(3	3) I	n acting to approve a sketch plan modification as part of site plan
302		re	eview, the Planning Board must make the findings required in
303		S	ection 59-C-15.42 (c) in addition to those required by Section 59-D-
304		3	•
305	59-C-15	5.5. La	and uses.
306	No use i	is allo	wed in the <u>CRN, CRT, or</u> CR zones except as indicated below:

307	-	Permitted Uses are designated by the letter "P" and are permitted
308		subject to all applicable regulations.
309		Limited Uses are designated by the letter "L" and are permitted
310		subject to all applicable regulations and the additional restrictions
311		under Section 59-C-15.51.
312	-	Special Exception Uses are designated by the letters "SE" and may be
313		authorized as special exceptions under Article 59-G.

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Use	<u>CRN</u>	CRT	CR
(a) Agricultural			
Farm and country markets	<u>L</u>	<u>P</u>	P
Farm, limited to crops, vegetables, herbs, and ornamental plants	<u>P</u>	<u>P</u>	P
Nursery, horticultural - retail or wholesale		<u>P</u>	P
Seasonal outdoor sales	<u>P</u>	<u>P</u>	P
(b) Residential			
Dwellings	<u>P</u>	<u>P</u>	P
Group homes, small [or large]	<u>P</u>	<u>P</u>	P
Group homes, large	L	<u>P</u>	<u>P</u>
Hospice care facilities	L	<u>P</u>	P
Housing and related facilities for senior adults or persons with disabilities	<u>P</u>	<u>P</u>	P
Life care facilities	<u>P</u>	<u>P</u>	P
Live/Work units	<u>P</u>	<u>P</u>	P
Personal living quarters	<u>P</u>	<u>P</u>	P
(c) Commercial Sales and Service			
Advanced technology and biotechnology		<u>P</u>	P
Ambulance or rescue squads, private	L	L	P
Animal boarding places	<u>SE</u>	<u>SE</u>	SE
Automobile filling stations		<u>SE</u>	SE
Automobile rental services, excluding storage of vehicles and supplies	<u>P</u>	<u>P</u>	P
Automobile rental services, including storage of vehicles and supplies		L	L
Automobile repair and services		<u>L</u>	P
Automobile sales, indoors	<u>L</u>	L	P
Automobile sales, outdoors [(except where a municipality prohibits the use within its		<u>L</u>	P
jurisdiction by resolution)]			
Clinic	L	<u>P</u>	P
Conference centers		<u>P</u>	P
Eating and drinking establishments	L	<u>P</u>	P
Health clubs and gyms	L	<u>P</u>	P

Home occupations, major	SE	<u>SE</u>	SE
Home occupations, registered and no-impact	<u>P</u>	<u>P</u>	P
Hotels and motels	L	<u>P</u>	P
Laboratories		<u>P</u>	P
Dry cleaning and laundry pick-up stations	<u>P</u>	<u>P</u>	P
Offices, general	P	P	P
Recreational facilities, participatory	L	P	P
Research, development, and related activities		P	P
Retail trades, businesses, and services of a general commercial nature with each tenant footprint up to 5,000sf	<u>P</u>	<u>P</u>	P
Retail trades, businesses, and services of a general commercial nature with each tenant footprint between 5,000sf and 15,000sf	L	<u>P</u>	<u>P</u>
Retail trades, businesses, and services of a general commercial nature with each tenant footprint between 15,000sf and 60,000sf		<u>P</u>	<u>P</u>
Retail trades, businesses, and services of a general commercial nature with each tenant footprint over 60,000sf		L	<u>P</u>
Self-storage facilities		<u>SE</u>	SE
Veterinary hospitals and offices with boarding facilities	<u>SE</u>	L	P
Veterinary hospitals and offices without boarding facilities	P	P	P
Warehousing, not including self-storage, less than 10,000 square feet		P	P
(d) Institutional & Civic	Maria de la compansión de		
Charitable and philanthropic institutions	L	P	P
Cultural institutions	L	P	P
Day care facilities and centers with over 30 users	L	L	P
Day care facilities and centers with up to 30 users	P	P	P
Educational institutions, private	L	P	P
Hospitals		P	P
Parks and playgrounds, private	P	P	P
Private clubs and service organizations	L	P	P
Publicly owned or publicly operated uses	P	P	P
Religious institutions	P	P	P
(e) Industrial		17 N. 18 N.	
Manufacturing and production, artisan	P	<u>P</u>	P
Manufacturing, compounding, processing, or packaging of cosmetics, drugs, perfumes, pharmaceuticals, toiletries, synthetic molecules, and projects resulting from		L	P
biotechnical and biogenetic research and development Manufacturing and assembly of medical, scientific, or technical instruments, devices,	+	+	D
and equipment		L	P
(f) Other	Take !		* * * * * * * * * * * * * * * * * * *
Accessory buildings and uses	<u>P</u>	<u>P</u>	P
Bus terminals, non-public		<u>P</u>	P
Parking garages, automobile		<u>P</u>	P
Public utility buildings, structures, and underground facilities	<u>P</u>	<u>P</u>	P

-		d television broadcast studios nounted antennas and related unmanned equipment buildings, cabinets, or	<u>P</u>	<u>P</u> <u>P</u>					
ro	oms								
315									
316									
317	Limited Uses and must comply with the requirements of this Section if they are on								
318	prop	erties that are:							
319	(a)	Located adjacent to a property in a one-family residential or agric	<u>cultura</u>	<u>1</u>					
320		zone; or							
321	(b)	Separated from such a property only by the right-of-way of a prin	nary,						
322		secondary, or tertiary residential street.							
323	Whe	re these circumstances do not apply, the use is considered a permit	ted use	e and					
324	Sect	ion 59-C-15.41(c)(1) does not apply.							
325	25 59-C-15.512. Requirements of Limited Uses.								
326	Development applications that include Limited Uses must								
327	(a) satisfy the site plan requirements of 59-D-3;								
328	(b) c	omply with the design recommendations of the applicable sector of	r maste	<u>er</u>					
329	plan	, and associated design guidelines; and							
330	(c) ensure compatible relationships with existing and proposed adjacent residential								
331	hous	sing through mitigating factors including, but not limited to;							
332		(1) increased setbacks;							
333		(2) sound and visual barriers;							
334		(3) decreased structural heights, or							
335	(4) diminished site lighting.								
336	59-C	C-15.6. General requirements.							
337	Deve	elopment in the CRN, CRT, and CR [zone] zones must comply wit	h the						
338	following requirements.								

339	59-C	-15.61. Master plan and design guidelines conformance.						
340	Deve	lopment that requires a site plan must be consistent with the applicable						
341	maste	er or sector plan, unless the Planning Board finds that events have occurred to						
342	<u>rende</u>	r the relevant master or sector plan recommendation no longer appropriate,						
343	and must [address] substantially conform to any design guidelines approved by the							
344	Planning Board that implement the applicable plan.							
345	[59-0	C-15.62. Priority retail street frontages.						
346	Deve	lopment that requires a site plan and is located on a street identified as a						
347	priori	ty retail street frontage in the applicable master plan, sector plan, or design						
348	guide	lines must be developed in a manner that is consistent with the						
349	recon	nmendations and objectives of the applicable plan and address any applicable						
350	design guidelines approved by the Planning Board that implement the applicable							
351	plan.							
352	59-C	-15.63. Streetscape.						
353	Street	tscape improvements must be consistent with the recommendations of the						
354	appli	cable master or sector plan and must address any Planning Board approved						
355	desig	n guidelines that implement the applicable plan.]						
356	[59-0	C-15.64] <u>59-C-15.62</u> . Bicycle parking spaces and commuter shower/change						
357	facili	ty.						
358	[(a)	Bicycle parking facilities must be secure and accessible to all residents or						
359		employees of the proposed development.						
360	(b)	The number of bicycle parking spaces and shower/change facilities required						
361		is shown in the following table (calculations must be rounded to the higher						
362		whole number):						
363								

Bicy	cle and Shower/Change Facilities Required
Use	Requirement

Multi-family Residential	
In a building containing	At least 4 bicycle
less than 20 dwelling	parking spaces.
units.	
In a building containing 20	At least 0.5 bicycle
or more dwelling units.	parking spaces per
	dwelling unit, not to
	be fewer than 4
	spaces and up to a
	maximum of 100
	required spaces.
In any group living	At least 0.1 bicycle
arrangement expressly for	parking spaces per
senior citizens.	unit, not to be fewer
	than 2 spaces, up to a
	maximum of 100
	required spaces.
Non-Residential	
In a building with a total	At least 2 bicycle parking spaces.
non-residential floor area	
of 1,000 to 9,999 square	
feet.	
In a building with a total	Two bicycle parking spaces for the first 10,000 square feet plus one
non-residential floor area	additional space for every additional 10,000 square feet, up to a
of 10,000 to 99,999 square	maximum of 100 spaces.
feet.	
In a building with a total	Two bicycle parking spaces for the first 10,000 square feet plus one
non-residential floor area	additional space for every additional 10,000 square feet, up to a
of 100,000 square feet or	maximum of 100 spaces. One shower/change facility for each
greater.	gender available only to employees when the building is accessible.

365 Instead of the requirements of Article 59-E regarding bicycle parking spaces,

366 development in the CRN, CRT, and CR zones must satisfy the following

367 provisions.

(a) Bicycle Parking Spaces

369

<u>Use</u>	Publicly Accessible Bike	Private, Secure Bike		
	Spaces	Spaces		

(1) Multi- family		
Residential		
In a building containing	2	4
less than 20 dwelling		
units		
In a building containing	0.1 per unit to a maximum	0.5 per unit to a maximum
20 or more dwelling units	requirement of 10	requirement of 100
In any group living	0.1 per unit, not fewer	0.1 per unit, not fewer
arrangement expressly for	than 2, to a maximum	than 2, to a maximum
senior citizens	requirement of 100	requirement of 100
(2) <u>Non-Residential</u>		
Total non-residential	2	2
floor area under 10,000		
square feet gross floor		
area		
Total non-residential	2 per 10,000sf	1 per 10,000sf, not fewer
floor area between		than 2, to a maximum
10,000sf and 100,000		requirement of 10
square feet gross floor		
area (sf)		
Total non-residential	20	1 per 10,000sf, not fewer
floor area greater than		than 10, to a maximum
100,000 square feet gross		requirement of 100.
floor area (sf)		

For office uses with a total non-residential floor area of 100,000 square feet
of gross floor area or greater, one shower/change facility is required for
each gender available only to employees when the building is accessible.

[59-C-15.63]<u>59-C-15.63</u>. Parking.

- [(a) (1) For projects that satisfy the requirements for transit proximity levels 1 or 2, the number of parking spaces provided on site must not exceed the number required under Article 59-E, except that the maximum number of parking spaces for general retail and restaurant uses is 4 spaces for every 1,000 square feet of gross leasable area, and no parking spaces are required for restaurant outdoor patron areas.
- (2) All projects that do not satisfy the requirements for transit proximity levels
 1 or 2 must meet the parking requirements established under Article 59-E,
 except that the number of parking spaces for general retail and restaurant
 uses in Subsection (a)(1) may be provided without a parking waiver.
- (b) Except for retail and restaurant uses that satisfy Subsection (a)(1) and projects that do not satisfy transit proximity level 1 or 2, the number of parking spaces required is based on a building's distance from transit as follows:

Transit Proximit	y (Level 1 or 2)		
1/4 mile from	1/4 to 1/2 mile	1/2 mile to 1 mile	>1 mile from
transit	from	from	transit
	trans	transit	

Non-residential: the	0.20	0.40	0.60	0.80
number of				
required spaces				
under Article 59-				
E multiplied by				
the following				
factor:				
Residential: the number	0.60	0.70	0.80	0.90
of required				
spaces under				
Article 59-E				
multiplied by the				
following factor:				

The appropriate parking rates apply to the gross floor area within each distance category.]

Instead of the requirements of Article 59-E regarding parking space numerical requirements, landscaping, and surface parking design, development in the CRN, CRT, and CR zones must comply with the following provisions. All standards and

requirements of Article 59-E that are not modified by this Section must be

398 <u>satisfied.</u>

59-C-15.631. Parking Ratios.

Parking spaces must satisfy the following minimums and maximums. The minimum number of spaces required is equal to the number of parking spaces that would otherwise be required by Division 59-E-3 multiplied by the applicable factor in the table, or at the rate indicated. When a maximum number of spaces is

indicated, no more parking than would otherwise be required by Division 59-E-3

406 may be provided.

<u>Use</u>	<u>C</u>	RN	9	CRT		<u>C</u>	<u>CR</u>	
Distance from a	Up to	Greater	<u>U</u> p	Greater	Up to	½ to ½	½ to 1	Greater
level 1 or 2 transit	1/2	than ½	to ½	than ½	½ mile	mile	mile	than 1
station or stop	mile	mile	mile	mile				mile
(a) Residential	(a) Residential							
Maximum:	None	None	<u>59-E</u>	None	<u>59-E</u>	<u>59-E</u>	<u>59-E</u>	None
Minimum:	0.8	1.0	0.7	0.8	0.6	0.7	0.8	0.9
(b) Retail and re	(b) Retail and restaurant non-residential uses (gross leasable indoor area; no parking spaces							
are required	for outd	oor patron	area)					
Maximum:	<u>59-E</u>	None	<u>59-E</u>	None	<u>59-E</u>	<u>59-E</u>	<u>59-E</u>	None
Minimum:	0.6	0.8	0.4	0.6	4 per	4 per	4 per	0.8
		THE PARTY OF THE P) 	1,000	1,000	1,000	
					square	square	square	
					feet	<u>feet</u>	feet	
(c) All other nor	n-resider	ntial uses		i			4	
Maximum:	<u>59-E</u>	None	<u>59-E</u>	None	<u>59-E</u>	<u>59-E</u>	<u>59-E</u>	None
Minimum:	0.6	0.8	0.4	0.6	0.2	0.4	0.6	0.8

407

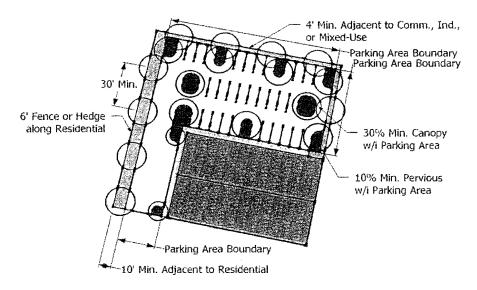
408

- (d) The appropriate rates to determine the number of parking spaces apply to the gross floor area of each use within each distance category.
- 410 59-C-15.632. Accepted Parking Spaces
- 411 [(c)] Parking requirements must be met by any of the following:
- 412 [(1)](a) providing the spaces on site;
- 413 [(2)](b) constructing publicly available on-street parking; or
- 414 [(3)](c) participating in:
- 415 (1) a parking lot district;

416	<u>(2)</u>	or a shared parking program established by municipal resolution; or
417	(3)	entering into an agreement for shared parking spaces in a public or
418		private facility within [1,000 feet] ½ mile of the subject lot, if the off-
419		site parking facility is not in an agricultural (Division 59-C-9),
420		planned unit development (Division 59-C-7), or one-family
421		residential (Division 59-C-1) zone, unless otherwise allowed by this
422		Chapter.
423	[(d)] Every	"car-share" space provided reduces the total number of required spaces
424	by 6 space	s for a non-residential use or 3 spaces for a residential use.
425 426 427 428	Article 59-E within ¼ to	non-residential <u>project on a CR-zoned</u> site requiring at least 100 spaces under would be required to provide a maximum of 100 spaces on site. If that site was \(\frac{1}{2}\) mile of a transit station, the minimum requirement for parking would be 40 spaces
429 430	1 '	= 40). If 2 car-share spaces were provided, that requirement would be 28 for non-se or 34 for residential use.
431		33. Parking space location and access.
432	. , , ,	esign of surface parking [facilities] spaces must comply with the
433	following:	
434	[(1)] <u>(a)</u>	[a] parking [facility at] spaces on or above grade must not be located
435	betv	veen the street and the main front wall of the building or the side wall of
436	[a] <u>t</u>	he main building on a corner lot[unless the Planning Board finds that
437	safe	and efficient circulation would be better served by a different
438	arra	ngement]; and
439	[(2)](<u>b</u>)	if a site is adjacent to an alley, the primary vehicular access to the
440	park	ing facility must be from that alley.[; and
441	(3) curb	cuts must be kept to a minimum and shared by common ingress/egress
442	ease	ments whenever possible.]
442	50 C 15 6	24 Drive through facility design

444	Any o	drive-through facility requires the approval of a site plan under Division 39-
445	<u>D-3 a</u>	and must satisfy the following:
446	[(f)] <u>(</u>	(The design of parking facilities with drive-through services must
447		comply with the following; however, the Planning Board may approve a
448		design if it finds that the alternative design would provide safer and more
449		efficient circulation:] no part of a drive-through service facility, including
450		the stacking area, may be located within 100 feet of a property line shared
451		with an one-family or agriculturally zoned land;
452	[(1)](b) [the driveway must not be] no drive-through service window, drive
453		aisle, or stacking area may be located between the street and the main front
454		wall of [a] the main building [or the side wall of a building on a corner lot];
455	[(2)]((c) [the] <u>no</u> drive-through service window [must], <u>drive aisle</u> , or stacking
456		area may be located [on the rear or] between the street and the side wall of
457		the main building [; any service window on the side wall of a building must
458		be] on a corner lot unless permanently screened from any street by a 5-foot
459		or higher wall or fence; and
460	[(3)	curb cuts to a street must be minimized to one drive aisle of no more than 20
461		feet in width for two-way traffic or two drive aisles each of no more than 10
462		feet in width for one-way traffic]
463	<u>59-C</u>	-15.635. Landscaping and lighting.
464	[(g)]	Except for areas used for internal driveway or sidewalk connections
465	betwe	een lots or parcels that are not zoned one-family residential [(59-C-1)] or
466	agric	ultural [(59-C-9)], landscaping for surface parking [facilities] spaces must
467	satisf	y the following requirements:
468		

Subje	ect	Requirement
<u>(a)</u>	[Right-of-Way Screening] <u>Property</u> <u>line adjacent to a</u> <u>right-of-way</u>	No less than 6-foot [width of] wide continuous soil panel [or] (excluding any easements) with stormwater [management recharge facility (not including any PUE or PIE) with groundcover] facilities, planting bed, or lawn, including[;] a minimum 3-foot high continuous evergreen hedge or fence; [and] plus one deciduous tree per 30 feet of street frontage or per the applicable streetscape standards.
(b)	Property line adjacent to a lot or parcel in a one- family residential or agricultural zone	No less than 10-foot width continuous soil panel (excluding any easements) with stormwater facilities, planting bed, or lawn including a minimum 6-foot high continuous evergreen hedge or fence; plus one deciduous tree per 30 feet of frontage.
(c)	Property line [Adjacent] adjacent to a lot or parcel in any [Commercial, Industrial, or Mixed- Use Zone] zone not subject to (b), above	No less than 4-foot width continuous soil panel [or] (excluding any easements) with stormwater [management recharge facility with groundcover] facilities, planting bed, or lawn; plus one deciduous tree per 30 feet [of frontage].
p	Adjacent to a lot or arcel in an Agricultural Residential District	10-foot width continuous soil panel or stormwater management recharge facility with groundcover, planting bed, or lawn; 6-foot high continuous evergreen hedge or fence; and one deciduous tree per 30 feet of frontage.]
(d)	Internal Pervious Area	No less than 10 percent of the parking facility area comprised of individual areas of at least 100 square feet each.
<u>(e)</u>	Tree Canopy Coverage	No less than 30 percent of the parking facility area (at 15 years growth).
<u>(f)</u>	Lighting	Per the Illuminating Engineering Society of North America standards, or County equivalent, with full or partial cut-off fixtures and no more than 0.5 foocandle illumination at any property line subject to (b), above.



Surface Parking Landscape Requirements Illustrative

59-C-15.636. Waiver of parking provisions.

- 474 The Director, Planning Board, or Board of Appeals may waive any requirement of
- Section 59-C-15.63 not necessary to accomplish the objectives of this Division
- and Section 59-E-4.2, and in conjunction with such a waiver may adopt reasonable
- 477 mitigating requirements above the minimum standards. At least 10 days notice of
- 478 any request for a waiver under this Section must be provided to all adjoining
- 479 property owners, affected citizen associations, and Planning Department Staff, if
- 480 applicable, before a decision may be made.
- 481 59-C-15.7. Development standards.
- Development in [any] the CRN, CRT, and CR [zone] zones must comply with the
- 483 following standards.

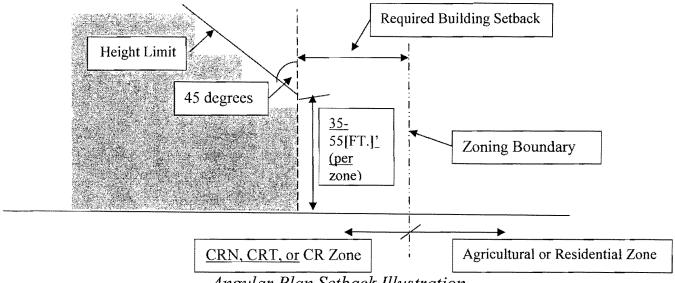
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472

- 484 **59-C-15.71.** Density and height.
- 485 Maximum density and height are specified by the zone established on the zoning
- 486 map under the provisions of Section 59-C-15.1.
- 487 [(a) The maximum density for any standard method project is the greater of 0.5
- FAR or 10,000 square feet of gross floor area. Any single land use or any

489		combination of land uses allowed in the zone may achieve the maximum
490		density.
491	(b)	The maximum total density and mix of maximum non-residential and
492		residential density for any project using the optional method of development
493		is specified by the zone.]
494	[59-0	C-15.72. Height.
495	(a)	The maximum height for any building or structure in a standard method
496		project is 40 feet.
497	(b)	The maximum height for any building or structure in an optional method
498		project is determined by the zone.]
499	[59-	C-15.73] <u>59-C-15.72</u> . Setbacks.
500	(a)	[A building must not be any closer to a lot line shared with] Where a tract of
501		land is adjacent to a lot or parcel in [an agricultural (Division 59-C-9) or
502		applicable residential (Division 59-C-1)] a one-family residential or
503		agricultural zone [than] any building:
504		(1) <u>must have a minimum setback of</u> 25 feet or the setback required by
505		the adjacent lot or parcel, whichever is greater; and
506		(2) [the building] must not project beyond a 45 degree angular plane
507		projecting over the subject lot or parcel measured from a height of 55
508		feet in the CR zones, 45 feet in the CRT zones, or 35 feet in the CRN
509		zones at the setback line determined above, with the exception of
510		those features exempt from height and setback restrictions under
511		Section 59-B-1.
512	(b)	The development of a new building in place of a building existing when
513		Ithel a CRN CRT or CR zone is applied may be built to the Inre-existing

setbacks] <u>previously allowed setback</u> if the height of the new building is not increased [over that] <u>above the height</u> of the former building.



Angular Plan Setback Illustration

[59-C-15.74]59-C-15.73. Public use space.

(a) Public use space is not required for any standard method project that does not require a site plan. If a site plan is required for the proposed project, [then the minimum]public use space is [10 percent of the project's net land area.] required as follows:

Gross Tract Area	Minimum Public Use Space		
<u>Up to 10,000sf</u>	None		
10,001sf up to 3 acres	10% of net tract area		
Over 3 acres	10% of limits of disturbance		

(b) Projects using the optional method of development must provide public use space as follows:

Minin	num Requi	red Public Use	Space (% of net	tract area)		
Acres (Gross)	Numbe	Number of Existing, Proposed, and Master-Planned Right-of-				
		· · · · · · · · · · · · · · · · · · ·	Way Frontages			
	1	2	3	4+		
< 1/2	0	0	0	5		
1/2 - 1.00	0	0	5	10		
1.01 - 3.00	0	5	10	10		
3.01 - 6.00	5	10	10	10		
6.01 +	10	10	10	10		

- (c) Public use space must:
- 530 (1) be [calculated on the net tract area that was included in the sketch plan application;
 - (2) bel rounded to the next highest 100 square feet;
 - [(3)](2) be easily and readily accessible to the public; and
 - [(4) be distributed within the entire tract area included in the sketch plan application; and
 - (5)](3) contain amenities such as seating options, shade, landscaping, artwork, or [other similar public benefits] fountains.
 - (d) Instead of providing on-site public use space, [for any site of 3 acres or less, a development may propose the following alternatives,] an applicant may satisfy all or part of the requirement by one or more of the following means, subject to Planning Board approval:
 - (1) <u>implementing public park or public use space improvements of an</u> equal or greater size within [¼ mile of the subject site] <u>or near the</u> <u>applicable master or sector plan area;</u> or
 - (2) <u>making</u> a payment in part or in full [to the Public Amenity Fund under Section 59-D-2.31.] <u>for design, construction, renovation, restoration, installation, and/or operation within or near the applicable master or sector plan area if the payment is:</u>

549		<u>(A)</u>	equal to the cost of constructing an equal amount of public use
550			space and associated amenities on-site per square foot plus the
551			fair market value of the application tract of land per square
552			foot;
553		<u>(B)</u>	used to implement the open space, recreation, and cultural
554			goals of the applicable master or sector plan; and
555		<u>(C)</u>	made within 30 days of the release of any building permit for
556			the subject application.
557	[(e)	A developm	nent on a site larger than 3 acres may only provide off-site public
558		use space in	n order to provide master-planned open space improvements, or a
559		payment un	der Subsection (d)(2), for an area of equal or greater size
560		required on	site that is:
561	(1)	located with	hin the same master plan area as the proposed development; and
562	(2)	indicated or	n the approved sketch plan.]
563	[59-0	C-15.75] <u>59-C</u>	C-15.74. Residential amenity space.
564	(a)	Any buildir	ng containing 20 or more dwelling units must provide amenity
565		space for its	s residents as follows:

5	66	
_	VV	

Required Reside	ntial Amenity Space
Type of Amenity Space	Area of Amenity Space
Indoor space in a multi-purpose room, fitness room, or other common community room(s), at least one of which must contain a kitchen and bathroom.	A minimum of 20 square feet per market-rate dwelling unit up to 5,000 square feet.
Passive or active outdoor recreational space.	A minimum of 20 square feet per market-rate dwelling unit, of which at least 400 square feet must adjoin or be directly accessible from the indoor amenity space, up to 5,000 square feet.

(b) [The] <u>Additional</u> amenity space is not required for Moderately Priced Dwelling Units (MPDUs) or Workforce Housing Units (WFHUs) on a site

570		within a metro station policy area or where the Planning Board finds [that		
571		there is Jadequate recreation <u>facilities</u> and open space <u>area available</u> within		
572		[a] ½ mile [radius] of the subject site. If such a finding cannot be made,		
573		amenity space must be provided as if all the dwelling units were market-rate		
574		units.		
575	(c)	[The amenity space requirement may be reduced by ½ for Workforce		
576		Housing Units (WFHUs) located within a metro station policy area or if the		
577		minimum public open space requirement is satisfied on site.		
578	(d)]	The provision of residential amenity space may be counted towards meeting		
579		the required recreation calculations under the M-NCPPC Recreation		
580		Guidelines, as amended.		
581	59-C	-15.8. Special regulations for the optional method of development		
582	[59-0	C-15.81. Incentive Density Provisions.]		
583	This	This section establishes incentives for optional method projects to provide public		
584	benefits in return for increases in density and height above the standard method			
585	maximums[, consistent with the applicable master or sector plan,] up to the			
586	maximum permitted by the zone.			
587	<u>59-C</u>	-15.81. Incentive Density Categories.		
588	[(a)]	Public benefits must be provided that enhance or contribute to the		
589	objec	objectives of the CRT and CR [zone] zones in some or all of the following		
590	categ	gories:		
591	[(1)]	(a) [Master-planned major] Major public facilities;		
592	[(2)]	Transit proximity [for residents, workers, and patrons];		
593	[(3)]	(c) Connectivity between uses [and], activities, and mobility options;		
594	[(4)]	(d) Diversity of uses and activities;		
595	[(5)]	(e) Quality of building and site design; and		

596	[(6)]	<u>(f)</u>	Protection and enhancement of the natural environment[; and
597	(7)	Adva	anced dedication of right-of-way].
598	[Sect	tions 5	9-C-15.82 through 59-C-15.88 indicate] <u>Section 59-C-15.85 indicates</u>
599		the <u>i</u>	ndividual [types of] public benefits that may be accepted in each of
600		these	e categories.
601	<u>59-C</u>	-15.82	2. Public benefits required.
602	Any	<u>option</u>	al method development must provide public benefits from at least 4 of
603	the 6	categ	ories listed in Section 59-C-15.81 and:
604	<u>(a)</u>	Deve	elopment in the CRT zones must provide public benefits worth a
605		<u>mini</u>	mum total of 50 points; and
606	<u>(b)</u>	Deve	elopment in the CR zones must provide BLTs required under Section
607		<u>59-C</u>	C-15.856(a) for at least 5 points and provide additional public benefits;
608		the s	um of the public benefit points must equal at least 100.
609	<u>59-C</u>	-15.83	3. General incentive density considerations.
610	[(b)]	In ap	pproving any incentive density based on the provision of public
611		bene	fits, the Planning Board must consider:
612	[(1)]	(a)	The [policy] recommendations and objectives [and priorities] of the
613		appl	icable master or sector plan;
614	[(2)]	(b)	[Any applicable design guidelines and any adopted public benefit
615		stan	dards and guidelines] The CR Zone Incentive Density Implementation
616		<u>Guic</u>	lelines and any design guidelines adopted for the applicable master plan
617		area	
618	[(3)]	(c)	The size and configuration of the tract;
619	[(4)]	(d)	The relationship of the site to adjacent properties;
620	[(5)]	(e)	The presence or lack of similar public benefits nearby; and

621	[(0)][Enhancements beyond the elements listed in the individual public			
622		benefit descriptions or criteria that increase public access to or enjoyment of			
623	the benefit.				
624		Examples: Pedestrian activation along a through-block connection, greater			
625		vegetated roof or tree canopy area than required, tower step-backs at a lower			
626		height or deeper into the site than the minimum necessary to qualify for the			
627		benefit, or provision of neighborhood services for more smaller businesses			
628		than required.			
629	[(c)	Any incentive density increase approved by the Planning Board for an			
630		optional method of development application must satisfy Subsection 59-C-			
631		15.87(a).]			
632	<u>59-C</u> -	-15.84. CR zones incentive density implementation guidelines.			
633	[(d)]	The Planning Board must adopt, publish, and maintain guidelines that detail			
634	the st	andards and requirements for public benefits [that may be provided for			
635	incen	tive density]. The guidelines must:			
636	[(1)](a) be consistent with the [recommendations and] objectives of [the			
637		applicable master or sector plan and the purpose of the CR zones] this			
638		Division;			
639	[(2)](b) be in addition to any standards, requirements, or rules of incentive			
640		density calculation included in this Division, but may not [supersede]			
641		conflict with those provisions; and			
642	[(3)	allow any single feature of a project a density incentive from only 1 public			
643		benefit;			
644	(4)] <u>(c</u>	only [address the] <u>allow incentive density for those</u> public benefits			
645		listed in [Sections 59-C-15.82 through 59-C-15.88 and must not add a			
646		public benefit category; and			

647	(5)	include the criteria to determine when an early dedication of right-of-way
648		qualifies for incentive density, and the amount of the incentive density
649		permitted] Section 59-C-15.85.
650	<u>59-C</u>	2-15.85. Individual public benefit descriptions and criteria.
651	[59-	C-15.82]59-C-15.851. [Incentives for master-planned] Major public
652		facilities.
653	Majo	or public facilities [such as schools, libraries, recreation centers, urban parks,
654	and o	county service centers] provide public services at convenient locations and
655	wher	re increased density creates a greater need for civic uses and greater demands
656	on p	ublic infrastructure [, centers for community meetings, and civic events].
657	<u>(a)</u>	Major public facilities include, but are not limited to, such facilities as
658		schools, libraries, recreation centers, parks, county service centers, public
659		transportation or utility upgrades, or other resources delineated in an
660		applicable master or sector plan.
661	<u>(b)</u>	If a major public facility is not recommended in the applicable master or
662		sector plan, the Planning Board must find that the facility or improvement
663		provides the community with a resource that is at least as beneficial as other
664		major facilities recommended in the applicable master or sector plan.
665		Additionally, any infrastructure upgrade may only receive incentive density
666		for improvements beyond those required by any applicable adequate public
667		facilities requirement to complete the proposed development.
668	<u>(c)</u>	Because of their significance in place-making, the Planning Board may
669		approve incentive density of up to 40 points in the CRT zones and 70
670		[percent] points in the CR zones for (1) the conveyance of a site or floor
671		area for, [and/or] (2) construction of, and/or (3) making a payment for a
672		major public facility that is [designated on a master plan or sector plan and

is] accepted for use and/or operation by [the] an appropriate public agency, community association, or nonprofit organization.

[59-C-15.83]59-C-15.852. [Incentives for transit] Transit Proximity.

[In order to encourage] <u>Development near transit facilities encourages</u> greater use of transit, [control] <u>controls</u> sprawl, and [reduce] <u>reduces</u> vehicle miles traveled, congestion, and carbon emissions[, the Planning Board may approve incentive density for transit proximity under this section. The percentage of incentive density awarded to a project for transit proximity is]. <u>Transit proximity points are granted for proximity to existing or planned transit based on transit service level and CRT and CR zones as follows:</u>

[Transit Proximity	Level 1	Level 2
Adjacent or confronting	50%	30%
Within 1/4 mile	40%	25%
Between 1/4 and 1/2 mile	30%	20%
Between ½ and 1 mile	20%	15%]

Proximity	Adjace	nt or	Within 1/4		Between 1/4		Between ½	
	confronting		<u>mile</u>		and ½ mile		and 1 mile	
Transit	1	2	1	2	1	2	1	2
Service Level		50 mm m m m m m m m m m m m m m m m m m	The second secon					T T T T T T T T T T T T T T T T T T T
CRT	25	<u>15</u>	20	12.5	<u>15</u>	10	10	7.5
CR	<u>50</u>	30	40	25	30	20	<u>20</u>	<u>15</u>

(a) A project is adjacent to or confronting a transit station or stop if it shares a property line[,] or easement line, or is separated only by a right-of-way from an existing or planned transit station or stop and 100 percent of the gross

688		tract area [submitted] in a single sketch plan application is within $\frac{1}{4}$ mile of			
689		the transit portal.			
690	(b)	For split proximity-range projects:			
691		(1) [For all other projects to qualify for incentive density availability at			
692		the other distances,] If at least 75 percent of the gross tract area in a single			
693		sketch plan application [must be within the range for which the incentive is			
694		proposed.] is within the closer of two proximity ranges, the entire project			
695		may take the points for the closer range;			
696	(2)	[The incentive density for projects] If less than 75 percent of the gross tract			
697		area in [1 distance range] a single sketch plan is within the closer of 2			
698		proximity ranges, the points must be calculated as the weighted average of			
699		the percentage of area in each range.			
700	[59-0	C-15.84] <u>59-C-15.853</u> . [Incentives for connectivity] <u>Connectivity</u> and			
701		mobility.			
702	[In o	rder to enhance] Development that enhances connectivity between uses and			
703	amer	ities; [and increase] increases mobility options; [encourage] encourages non-			
704	autor	notive travel [for short and multi-purpose trips as well as for commuting];			
705	[faci]	itate] facilitates social [and commercial] interaction; [provide] provides			
706	oppo	rtunities for healthier living; and [stimulate] stimulates local businesses[, the			
707	Planı	ning Board may approve incentive density of up to 30% for a project that			
708	provi	des at least 2 of the following public benefits:].			
709	(a)	Neighborhood Services: [Safe] At least 10 points for safe and direct			
710		pedestrian access to at least 10 different retail services on site or within 1/4			
711		mile, of which at least 4 have a [maximum] retail bay floor area of no			
712		greater than 5,000 square feet.			

713	(b)	Minimum Parking: [Provision of the minimum required] Up to 10 points
714		for providing less than the maximum allowed number of parking [for
715		projects of one acre of gross tract area or more] spaces, if a maximum is
716		applicable under Section 59-C-15.631.
717	(c)	Through-Block Connections: [Safe] Up to 20 points for safe and attractive
718		pedestrian connections between streets.
719	(d)	Public Parking: [Provision of] Up to 25 points for providing up to the
720		maximum number of parking spaces allowed in the zone as public parking.
721	(e)	Transit Access Improvement: [Ensuring] Up to 20 points for ensuring that
722		access to transit facilities meets County standards for handicapped
723		accessibility.
724	(f)	Trip Mitigation: [A] At least 15 points for entering into a binding [and
725		verifiable] Traffic Mitigation Agreement to reduce the number of weekday
726		morning and evening peak hour trips attributable to the site in excess of any
727		other regulatory requirement; the agreement must result in a non-auto driver
728		mode share of at least 50% for trips attributable to the site.
729	(g)	Streetscape: Up to 20 points for construction of off-site streetscape
730		excluding any streetscape improvements required by this Division.
731	<u>(h)</u>	Advance Dedication: Up to 30 points for dedicating or providing a
732		reservation for dedication for master-planned rights-of-way in advance of a
733		preliminary or site plan application.
734	<u>(i)</u>	Way-Finding: At least 5 points for design and implementation of a way-
735		finding system orienting pedestrians and cyclists to major open spaces,
736		cultural facilities, and transit opportunities.
737	[59-	C-15.85]59-C-15.854. [Incentives for diversity] <u>Diversity</u> of uses and
738		activities.

139	[m or	uci to	increase Development that increases the variety and inixture of failu			
740	uses, types of housing, economic [diversity] variety, and community activities;					
741	[contribute] contributes to development of [a]more efficient and sustainable					
742	[com:	munity	ommunities; [reduce] reduces the necessity for automobile use; and			
743	[facil	itate] <u>f</u>	facilitates healthier lifestyles and greater social interaction[, the			
744	Plann	ning Bo	pard may approve incentive density of up to 30% for a project that			
745	provi	des afi	fordable housing or a public facility, as described below, or at least 2 of			
746	the of	ther fo	llowing public benefits:].			
747	(a)	Affor	rdable Housing:			
748		<u>(1)</u>	All residential development must comply with the requirements of			
749			Chapter 25A for the provision of Moderately Priced Dwelling Units			
750			(MPDUs) [and may provide Workforce Housing Units (WFHUs)			
751			under Chapter 25B.			
752		(1)	MPDU Incentive Density: Provision of MPDUs above the minimum			
753			required is calculated on the total number of dwelling units as			
754			required by Chapter 25A, and the percent of incentive density			
755			increase is based on the proposed FAR for the entire project], except			
756			that achieving bonus density under Section 25A-5(c)(3), as amended			
757			from time to time, entitles an applicant to incentive density points			
758			under this Division equal to the bonus density percentage.			
759		Exam	aple: Provision of 14.5% MPDUs is awarded [an incentive density of			
760		20 %	(see 25A-5(c)(3)). In the case of a CR 4.5 zone that proposes 4.5			
761		FAR,	, that equals 0.20×4.0 (the incentive density), which is 0.8 FAR] $\underline{20}$			
762		point	s; provision of 13.0% MPDUs is awarded 5 points.			
763		(2)	[WFHU Incentive Density: Provision of] <u>Up to 30 points for</u>			

764

providing Workforce Housing Units (WFHUs) at a rate of [is

765		calculated at the following rate:] 2 times the percentage of total units,
766		excluding MPDUs [provided as WFHUs].
767		Example: Provision of 5% WFHUs is awarded [incentive density of] 10[%]
768		points; provision of 12% WFHUs is awarded [incentive density of] 24[%]
769		points.
770	(b)	Adaptive Buildings: [Provision of buildings with] At least 10 points for
771		constructing commercial or mixed use buildings with minimum floor-to-
772		floor heights of at least 15 feet on any floor that meets grade and 12 feet on
773		all other floors. Internal structural systems must be able to accommodate
774		various types of use with only minor modifications.
775	(c)	Care Centers: [Child] Up to 20 points for constructing a child or adult day
776		care [facilities] facility with spaces for at least 15 users.
777	(d)	Small Business [Retention] Opportunities: [Provision of] Up to 20 points
778		for providing on-site space for small, neighborhood-oriented businesses.
779	(e) ¹	Dwelling Unit Mix: [Provision of] At least 5 points for integrating a mix of
780		residential unit types with at least 7.5% efficiency units, 8% 1-bedroom
781		units, 8% 2-bedroom units, and 5% 3-or-more bedroom units.
782	(f)	Enhanced Accessibility for the Disabled: [Provision of] Up to 20 points
783		for constructing dwelling units that satisfy American National Standards
784		Institute A117.1 Residential Type A standards or [units that satisfy]an
785		equivalent County standard.
786	(g)	Live/Work: At least 10 points for developments of up to 2.0 FAR total
787		density that provide at least the greater of 3 units or 10% of the total unit
788		count as live/work units.
789	[59-0	C-15.8]59-C-15.855. [Incentives for quality] Quality building and site
790		design.

791	High	quality design is especially important in urban, integrated-use settings to			
792	ensu	re that buildings and uses are visually compatible with each other and			
793	adjacent communities and to provide a harmonious pattern of development. Due to				
794	[the]	increased density [of] in these settings, buildings tend to [have high			
795	visib	ility. High] be highly visible and high quality design [may help to] helps			
796	attrac	ct residents, patrons, and businesses to [locate in] these [settings] areas.			
797	Loca	tion, height, massing, façade treatments, and ornamentation of buildings			
798	affec	t sense of place, orientation, and the perception of comfort and convenience.			
799	The	quality of the built environment affects light, shadow, wind, and noise, as well			
800	as th	e functional and economic value of property. [In order to promote high			
801	quali	ty design, the Planning Board may approve incentive density of up to 30% to			
802	a pro	ject that provides at least 2 of the following public benefits:]			
803	(a)	Historic Resource Protection: [Preservation] Up to 20 points for the			
804		preservation and/or enhancement of or payment towards preservation and/or			
805		enhancement of a historic resource [indicated on] or a contributing element			
806		within a historic district designated in the Master Plan for Historic			
807		Preservation [in conformance with a plan approved by the Historic			
808		Preservation Commission. A fee-in-lieu for a specific preservation project			
809		may be paid to the Historic Preservation Division as specified in the			
810		Guidelines for Public Benefits].			
811	(b)	Structured Parking: [Parking provided] Up to 20 points for placing			
812		parking within [a structure or below-grade] above- or below-grade			
813		structures.			
814	(c)	Tower [Setback] Step-Back: [Setback of building] At least 5 points for			
815		stepping back a building's upper floors by a minimum of 6 feet [beyond]			

816		benind the first floor façade [at a maximum neight of]. The step-back must
817		begin at a height no greater than 72 feet.
818	(d)	Public Art: [Provision of] Up to 15 points for installing public art [must
819		be] reviewed for comment by, or paying a fee accepted by, the [Public Arts
820		Trust Steering Committee. A fee-in-lieu may be paid to the Trust as
821		specified in the Guidelines for Public Benefits] Arts and Humanity Council.
822	(e)	Public Open Space: [Provision of] Up to 20 points for providing, or
823		making a payment for, open space in addition to the minimum public use
824		space required by [the zone. Public open space must be easily accessible to
825		the public during business hours and/or at least from sunrise to sunset and
826		must contain amenities such as seating, plantings, trash receptacles, kiosks,
827		and water features] this Division.
828	[(f)	Streetscape: Construction of off-site streetscape in addition to the
829		requirements of this division].
830	[(g)]	Exceptional Design : [Building design that provides innovative
831		solutions in response to the immediate context; creates a sense of place and
832		serves as a landmark; enhances the public realm in a distinct and original
833		manner; introduces new materials, forms, or building methods; uses design
834		solutions to make compact infill development living, working, and shopping
835		environments more pleasurable and desirable; and integrates low-impact
836		development methods into the overall design of the site and building.] Up to
837		10 points for building or site design whose visual and functional impacts
838		enhance the character of a setting and the purposes delineated in this
839		Section.
840	(g)	Architectural Elevations: Up to 20 points for providing elevations of
841		architectural façades and agreeing to be bound by particular elements of

342		desig	n, suci	h as minimum amount of transparency, maximum separation		
343		betwe	een do	ors, awning provisions, sign restrictions, or lighting parameters		
844		that affect the perception of mass, pedestrian comfort, or enhance				
845		neigh	borho	od compatibility.		
846	[59-0	C-15.8	7] <u>59-C</u>	C-15.856. [Incentives for] Protection and enhancement of the		
847	natu	ral env	vironn	ient.		
848	[In o	rder to	comba	at sprawl and] Protection and enhancement of natural systems		
849	and c	lecreas	ses in e	energy consumption help mitigate or reverse environmental		
850	[prob	olems]	impac	ts such as heat island effects from the built environment,		
851	inade	equate	carbon	sequestration, habitat and agricultural land loss, and air and		
852	water	<u>r</u> pollu	tion ca	used by reliance on the automobile [, the Planning Board may		
853	appro	ove a d	lensity	increase up to 30% for the public benefits in this Subsection:].		
854	(a)	Build	ding L	ot Termination(BLT): [CR zones require] Up to 30 points for		
855		the p	urchas	e of BLT easements or payment to the Agricultural Land		
856		Prese	ervatio	n Fund (ALPF) [for at least 5% but no more than 30% of the		
857		incer	ntive de	ensity under the following conditions]. The first 5 points are		
858		mano	latory	for all developments in the CR zones; up to 25 additional points		
859 -		are a	llowed	as an option.		
860		<u>(1)</u>	In the	e CR zones, an applicant must purchase BLT easements, or make		
861			payn	nents to the ALPF, in an amount equal to 5% of the incentive		
862			densi	ty floor area under the following parameters:		
863			(<u>A</u>)	One BLT must be purchased or equivalent payment made for		
864				every 20,000 square feet of gross floor area to qualify for the		
865				first 5% incentive density floor area; and		
866			<u>(B)</u>	Any private BLT easement must be purchased in whole units;		
867				or		

868		(C) BLT payments must be made to the ALPF, based on the
869		amount established by Executive Regulations under Chapter
870		2B; if a fraction of a BLT easement is needed, a payment based
871		on the gross square footage of incentive density must be made
872		for at least the fraction of the BLT easement.
873	<u>(2)</u>	[BLT payments must be made to the Agricultural Land Preservation
874		Fund, based on the amount established by Executive Regulations
875		under Chapter 2B; if a fraction of a BLT easement is needed, a
876		payment based on the gross square footage of incentive density must
877		be made to the Agricultural Land Preservation Fund for at least the
878		fraction of the BLT easement.] Up to 25 points for the purchase of
879		BLTs, or equivalent payments to the ALPF for any incentive density
880		above 5%. Each BLT easement purchase or payment is equal to
881		30,000 square feet of gross floor area, or such proportionate square
882		footage represented by a fractional BLT purchase or payment. This is
883		converted into points by dividing the incentive density floor area
884		covered by the purchase or payment by the total square feet of the
885		incentive density area.
886	(3)	In the CRT zones, BLT payments are optional; each BLT easement
887		purchase or payment is equal to 30,000 square feet of gross floor area,
888		or such proportionate square footage represented by a fractional BLT
889		purchase or payment. [(A) For the first 5% of incentive density,
890		each BLT easement purchase or payment allows 20,000 gross square
891		feet of incentive density or a proportion thereof, allowed by a
892		payment for a fraction of a BLT.

(B) For the incentive density above 5%, each BLT easement purchase or payment allows 30,000 gross square feet of incentive density or a proportion thereof, allowed by a payment for a fraction of a BLT.]

Example: If a 50,000 square-foot (sf) CR3.0 site is fully developed, the incentive density available to be earned equals 125,000sf (150,000sf - 25,000sf = 125,000sf). The 5% BLT requirement for 125,000sf equals 6,250sf, which equals 0.32 BLT (6,250sf / 20,000sf = 0.32). If the applicant seeks an additional 10 points through the purchase of BLTs, 10% of the incentive density is calculated, which in this case is 12,500sf (125,000sf x 0.10 = 12,500sf). Because 1 BLT, above the required 5%, is equivalent to 30,000sf, the 12,500sf requires a payment for an additional 0.42 BLTs (12,500sf / 30,000sf = 0.42). Together, the required and incentive BLTs equal 0.74 BLTs for 15 points in the Environment category.

- buildings that [Provision of energy-efficiency that exceeds] exceed the energy-efficiency standards for the building type by 17.5% for new buildings or 10% for existing buildings [, or provision of]. At least 15 points for providing renewable energy generation facilities on-site or within ½ mile of the site for a minimum of 2.5% of the projected energy requirement for the development.
- 913 (c) [Green] <u>Vegetated</u> Wall: [Installation] <u>At least 5 points for the installation</u>
 914 and maintenance of a vegetated wall that covers at least 30% of any blank
 915 wall or parking garage façade <u>that is at least 300 feet in area and is visible</u>
 916 from a public street or open space.
- 917 (d) **Tree Canopy**: [Coverage] <u>At least 10 points for tree canopy coverage</u> at 15 918 years of growth of at least 25% of the on-site open space.

919	(e)	Vegetated Area: [Installation] At least 5 points for installation of plantings
920		in a minimum of 12 inches of soil, covering at least 5,000 square feet [of
921		previously impervious surfaces]. This does not include vegetated roofs.
922	(f)	Vegetated Roof: [Provision] At least 10 points for installation of a
923		vegetated roof with a soil depth of at least 4 inches covering at least 33% of
924		a building's roof, excluding space for mechanical equipment.
925	(g)	Cool Roof: At least 5 points for constructing any roof area that is not
926		covered by a vegetated roof with a minimum solar reflectance index (SRI)
927		of 75 for roofs with a slope at or below a ratio of 2:12, and a minimum SRI
928		of 25 for slopes above 2:12.
929	<u>(h)</u>	Recycling Facility Plan: At least 5 points for providing a recycling facility
930		plan to be approved as part of a site plan for buildings that must comply
931		with Montgomery County Executive Regulation 15-04AM or Montgomery
932		County Executive Regulation 18-04.
933	<u>(i)</u>	Habitat Preservation and Restoration: Up to 20 points for protection,
934		restoration, or enhancement of natural habitats, onsite or within the same
935		local watershed, which are in addition to requirements of the Forest
936		Conservation Law or other county laws.
937	[59-0	C-15.88. Advanced dedication of right-of-way.
938	Whe	n sketch plans or site plans are approved, the Planning Board may allow an
939		incentive density not to exceed 30% for a prior dedication of rights-of-way
940		for roadways, sidewalks, or bikeways recommended in the applicable master
941		or sector plan, if the County or the State is responsible for constructing the
942		facility on the right-of-way.]
943	59-C	-15.9. Existing Approvals.

One or more lawfully existing buildings [or], structures [and the], or uses (a) 944 [therein which] ,that predate the [applicable sectional map 945 amendment[application of the CR zone to the site],] are conforming 946 structures or uses, and may be continued, renovated, repaired, or 947 reconstructed to the same size and configuration, or enlarged up to a total of 948 10 percent above the total existing floor areas of all buildings and structures 949 on site or 30,000 square feet, whichever is less, and such development does 950 951 not require a site plan. [Enlargements] Expansions in excess of the limitations in this Subsection will require compliance with the full 952 provisions of this Division. Uses located in a building or structure deemed 953 conforming under the provisions of this Subsection may be converted to any 954 permitted non-residential or residential use(s) up to the density limits for the 955 land use established by the CRT, CRN, or CR zone. 956 (b) A project that received an approved development plan under Division 59-D-957 1 or schematic development plan under Division 59-H-2 before the 958 [enactment] application of the CR zones to the site may proceed under the 959 binding elements of the development plan and will thereafter be treated as a 960 961 lawfully existing building, and may be renovated or reconstructed under Subsection (a) above. Such development plans or schematic development 962

lawfully existing building, and may be renovated or reconstructed under Subsection (a) above. Such development plans or schematic development plans may be amended as allowed under Division 59-D-1 or 59-H-2 under the provisions of the previous zone; however, any incremental increase in the total floor area beyond that allowed by Subsection (a) above or any incremental increase in building height greater than 15 feet requires, with respect to the incremental increase only, full compliance with the provisions of this Division. Any failure to fully comply with the binding elements of

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969			the development plan will require full compliance with the provisions of
970			this Division.
971	(c))	At the option of the owner, any portion of a project subject to an approved
972			development plan or schematic development plan described in Subsection
973			(b) above may be developed under this Division. The remainder of that
974			project continues to be subject to the approved development plan or
975			schematic development plan, under Subsections (a) and (b).
976	(d))	A project which has had a preliminary or site plan approved before the
977			applicable sectional map amendment may be built or altered at any time,
978			subject to either the full provisions of the previous zone or this [division]
979	,		<u>Division</u> , at the option of the owner. If built under the previous approval, it
980			will be treated as a [lawfully existing building] conforming building,
981			structure, or use and may be renovated or reconstructed under Subsection
982			(a) above. If built with an incremental increase over the previous approval,
983			only that incremental increase must comply with this Division.
984	<u>(e)</u>)	A project that has had a special exception approved before application of
985			the CR zone to the site may continue as a lawfully existing use as long as it
986			fully complies with the terms and conditions of its approval. Any failure to
987			fully comply with the terms and conditions of the special exception
988			approval will require full compliance with the provisions of this Division.
989			If a special exception holder chooses to operate under this Division instead
990			of under the special exception, written notice must be provided to the Board
991			of Appeals that the special exception has been abandoned.
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Sec. 3. Effective date. This ordinance takes effect 20 days after the date of Council adoption.

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Zoning Text Amendment No.: 11-01

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996	This is a correct copy of Council action.
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999	Linda M. Lauer, Clerk of the Council
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MONTGOMERY COUNTY PLANNING BOARD

THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

OFFICE OF THE CHAIRMAN

March 11, 2011

The Honorable Valerie Ervin, President Montgomery County Council Stella B. Werner Council Office Building 100 Maryland Avenue, Room 501 Rockville, Maryland 20850

Re:

Planning Board Recommendation to County Council for Introduction of Zoning Text Amendment to make changes to the Commercial/Residential (CR) Zones.

Dear Ms. Ervin and Councilmembers:

Attached for your consideration is a zoning text amendment with three functions:

- (i) to create a new CRN (Neighborhood) zone;
- (ii) to create a new CRT (Town) zone; and
- (iii) to make a variety of mostly minor amendments to the CR zones, some related to the integration of the new CRN and CRT zones, and some representing improvements and clarifications resulting from experience with the CR zones since their adoption.

At our meeting on March 10, 2011, the Planning Board voted unanimously, 5-0, to recommend introduction of the attached zoning text amendment (ZTA). We believe that creating a family of CR zones will provide a valuable set of tools to promote vibrant, mixed-use development in diverse areas of the County, and that the changes to the existing CR zones will make the zones easier to administer while retaining the benefits that the Council recognized when it first approved the CR zones.

As you know, following PHED committee work sessions on the Kensington Sector Plan in March of 2010, Planning Board Staff was directed to evaluate the appropriateness of the CR zones for lower density areas with smaller properties, diverse ownership patterns, and detached-house residential neighborhoods in close proximity. The Planning Board and Planning Staff have also considered this question in the context of the Takoma/Langley Crossroads and Wheaton Sector Plans, each of which presents its own unique challenges.

To resolve these issues, Planning Board Staff discussed several models with stakeholders, including overlay zones, retention of existing zones, modifications to other commercial and mixed-use zones, or modifications to the CR zones. For numerous



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reasons, however, these models did not provide adequate solutions. Overlay zones have generally not proved to be as effective as predicted, and a new overlay zone would be needed in each area where the CR zones would otherwise be considered. Existing zones lack the mixture of uses desired in many places. They also lack the protections provided by master plan conformance and site plan review requirements. Modifications to existing zones, such as MXTC or TMX, risked unintended consequences in Olney or Twinbrook, where these zones are already in place. Ultimately, the Planning Board and its staff concluded that the best approach would be to create two new CR zoning categories that retain much of the flexibility of the existing CR zones while lessening public benefit requirements for certain areas and ensuring compatibility with surrounding residential uses.

Specifically, we developed the CR Neighborhood (CRN) and CR Town (CRT) zones for areas where there are smaller properties, lower densities, and more challenging economic conditions. The existing CR zones were categorized as CR Metro (still called "CR" because the zone has been mapped as CR in White Flint and Gaithersburg). Early on in thinking about developing a "CR Lite" zone, it became clear that two zones would be necessary: one for areas where existing commercial zones are located next to single-family residential neighborhoods, and one for areas where requiring too many public benefits might impede redevelopment.

The Planning Board undertook a detailed review process in crafting the attached ZTA, including a very high level of participation by interested community members, attorneys, and business owners. We held eight work sessions on this ZTA, including one that was devoted entirely to public comment. We had the benefit of extensive, detailed written comments from participants a variety of viewpoints, several of whom took the time and trouble to prepare a detailed, point-by-point analysis of the proposed amendments. We also had the benefit of the considerable energy and talent of our own staff, who repeatedly considered the public comments and Board discussion and came up with new ideas for how to adjust the draft zoning categories in response.

The CR, CRT, and CRN zones have been carefully calibrated to address varied and sometimes competing goals. Uses, density and height limits, site plan thresholds, standard method densities, public benefit requirements, parking requirements, and development standards have all been crafted to ensure that public review of development applications is based on impacts to the community, and that opportunities for revitalization are appropriate to the context. A change to any one standard or threshold would have consequences for other aspects, all of which need to work together.

One of the challenges we faced as a deliberative body was the difficulty of satisfying diverse interests. The primary concern for some people who participated in developing the ZTA is preserving maximum flexibility for property owners and controlling the cost of public benefits, particularly for small properties. For other participants, the main goal is maximizing the value of public benefits and minimizing the risk that redevelopment might adversely affect the character of residential neighborhoods.

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The Planning Board heard these views and many in between. And we expect the Council will hear similar concerns as it considers this ZTA. To assist the Council and its staff in understanding how the Planning Board reached the careful balancing of objectives represented in this ZTA, our staff has prepared a table that summarizes the many written comments we received and our staff's response. The table is arranged by ordinance section, so that one can readily check the comments and discussion on any given section while that section is being discussed. That table will be finalized in the next week or two to reflect some late-arriving comments, and will be provided to the Council and its staff shortly. We hope this will be a useful tool.

The following summary outlines the changes recommended to the zone to integrate the CRN and CRT zones. Generally, though, the changes to the zone allow incorporation of the new CR categories without changing the fundamental architecture of the CR zones or the base requirements, standards, and benefits. The summary also provides some background on the Planning Board's intent in recommending certain changes.

The sections of the CR zones remain the same:

- 15.1. Zones Established.
- 15.2. Descriptions and Objectives of the CR Zones.
- 15.3. Definitions Specific to the CR Zones.
- 15.4. Methods of Development and Approval Procedures.
- 15.5. Land Uses.
- 15.6. General Requirements.
- 15.7. Development Standards.
- 15.8. Special Regulations for the Optional Method of Development.
- 15.9. Existing Approvals.

Changes to 15.1. Zones Established.

- Introduction of the CRN and CRT zoning categories to Division 59-C-15.
- Density and height limits set for each CR category: CRN up to 1.5 FAR and 65 feet in height; CRT up to 4.0 FAR and 150 feet in height; and CR remains the same up to 8.0 FAR and 300 feet in height. These ranges have allowed modeling of fine-tuned densities and heights with the appropriate uses for each category.
- Density averaging has only been changed to ensure it is clear that uses are regulated by the underlying zone.
- Applicability remains the same.

Changes to 15.2. Descriptions and Objectives of the CR Zones.

• Language was changed to focus the objectives and improve clarity. No substantive change is intended.



Changes to 15.3. Definitions Specific to the CR Zones.

- Three definitions were added.
- "Applicable Residential Zone" was added as a defined term for shorthand used throughout the CR zones to address compatibility at locations near residential uses.
- "Limits of Disturbance" was added to deal with public use space requirements on very large lots.
- "Tenant Footprint" was added to split general retail uses by size to better regulate neighborhood impact in the various CR zones.
- A change to "Transit Proximity" was made to clarify that a transit station or stop must at least be in the County's Capital Improvement Program ("CIP") to be considered "planned" and therefore qualify a nearby property owner for reduced parking and incentive density. This was a subject of considerable discussion, acknowledging the tension between encouraging development in areas where transit has been proposed because additional density will help justify construction of the transit, and recognizing that when transit has been recommended in a master plan but is not programmed in the CIP it is very uncertain. Therefore, the public benefit of focusing density near potential future transit is too intangible to justify granting incentive density on that basis. A majority of the Planning Board agreed that at a minimum, incentive density for transit proximity should require that the transit be far enough along to be part of the CIP. Two members argued that it should be enough to get incentive density that transit has been recommended in a master plan, because private property owners cannot control when transit infrastructure is actually built. The meaning of "planned" transit for these purposes was somewhat unclear in the original CR zone legislation, so clarification is called for, whether the Council agrees with the Planning Board majority or with the minority view. An alternative that was also considered, but ultimately not brought forward, was that a reduced incentive density may be appropriate for transit facilities that are within master plans, but not yet programmed in the CIP. Planning Board staff will be able to provide alternatives if the Council is interested in pursuing this or other options during its consideration of the ZTA.

Changes to 15.4. Methods of Development and Approval Procedures.

- Different standard method densities are set for the CRN, CRT, and CRN zones. Standard method in the CR zone remains 0.5 FAR, and increases in the CRT zone to allow properties in these areas more development potential without necessarily having to meet optional method requirements. Finally, the CRN zone, for which we do not propose to have any optional method, the standard method is set at 1.5 FAR.
- As before, any development above the standard method requires public benefits under Section 59-C-15.8.
- Site plan thresholds have been changed to add a new element: any development that proposes a use designated as "L" for "limited" in the use

table will require a site plan. The new concept of "limited" uses establishes a third use category in between "permitted" and "special exception" for uses that require particularly careful consideration when located near sensitive uses (those in single-family residential and agricultural zones). Uses are categorized as Limited when they have potential adverse effects that may require the kind of individualized mitigation that site plan review can provide: visual and noise buffering, setbacks, careful location of parking, etc.

- With this additional site plan trigger, site plan will be required in all CR Zones if a development proposes:
 - o A Limited use;
 - o A building greater than 10,000 square feet;
 - o A building height above 40 feet; or
 - o Ten or more dwelling units.

In addition, site plan will be required for all optional method development, whether in the CR or CRT zones.

- Optional method changes have been made to clarify, streamline, and focus the contents, procedures, and findings related to sketch plans. No substantive changes are intended.
- The greatest amount of debate was over the implications of sketch plan changes under Section 59-C-15.43(d). In the end, a majority of Board members felt that language should be inserted to clarify the interpretation of the existing language on which the Board relied in its recent approvals of the first three sketch plans that have been submitted under the CR zones: that the Board has the authority to require changes from the concept submitted at sketch plan when the details of a site plan are reviewed. The Board felt strongly that if, as one member suggested, changes could be made only with the agreement of the applicant, thereby effectively binding the Planning Board to the key elements of a sketch plan, that would require a sketch plan to be more detailed than the zone intends it should be, viz., a concept plan. This is most clearly indicated in the language of the CR zone that describes the basis for a sketch plan approval: under Section 59-C-15.43(c), the Planning Board is directed to approve a sketch plan if it finds that it is "appropriate in concept and appropriate for further detailed review at site plan."

Changes to 15.5. Land Uses.

- Permitted land uses have not changed for the CR zones.
- For the CRN zones, which will often be adjacent to single-family homes, a number of precedents were analyzed, numerous citizen meetings were held, and pages of written testimony were reviewed. The ZTA recommends a list of Permitted, Limited, and Special Exception uses which, in combination with the site plan requirement for Limited uses, will allow for a mix of neighborhood-serving commercial and residential uses while maintaining compatibility with adjacent homes.

- The CRT zones, with greater applicability to larger areas suitable for medium density development, allow more uses than the CRN zones, but less than the CR zones.
- Limited uses are defined by proximity to residential uses, and particular language regarding compatibility was crafted to guide site plan review.

Changes to 15.6. General Requirements.

- Master plan and design guideline consistency are still required for all site plans. The ZTA recommends adding a phrase identical to the subdivision regulations, to allow the Planning Board to find that events have changed to render the master plan recommendations no longer appropriate. We believe that this will provide valuable flexibility, with the assurance that as the chief architect of our master plans, the Planning Board understands the importance of master plan integrity and will, as it has historically in the subdivision context, make use of this language sparingly. In fact, the use of this language during subdivision review has been applied only a few times, according to the collective memory of staff that has been here for the past 20-plus years.
- Priority retail streets and streetscape requirements have been removed because they are both aspects of master plans or design guidelines and, therefore, redundant with the master plan consistency requirement.
- Bicycle parking and shower facility requirements have been clarified in a more detailed table.
- Parking requirements have been modified to incorporate the CRN and CRT zones; parking ratios for the CR zones remain unchanged, the ratios for CRT and CRN are increased and, in most cases, maximums for these categories have been removed.
- Municipal parking facilities have been added as accepted parking spaces.
- Drive-throughs are required to have a site plan review.
- A waiver provision based on the existing language in Article 59-E has been added.
- Other changes have been made for clarity and simplicity.

Changes to 15.7. Development Standards.

- Density and height remain but have been consolidated.
- Setbacks have only been changed to step the angular plane setback down with the CRT and CRN zones to 45' and 35', respectively. Thus, the roof slope on a building will have to begin at a lower height in the least dense CRN zone, increasing from CRN to CRT to CR.
- Public use space has been modified to ensure a more appropriate amount of open space based on lot size. Thus, for standard method development, small lots have no requirement, medium lots have a 10% requirement, and large lots have a 10% requirement based on the limits of disturbance for each site plan rather than for the entire tract at once. Optional method development remains unchanged.



 Residential amenity space has been modified to address changes in workforce housing laws.

Changes to 15.8. Special Regulations for the Optional Method of Development.

- Sections have been organized under headings for clarity.
- Some public benefits were reorganized into different categories to reflect their impact and experience with sketch plan reviews.
- Significantly, to incorporate the CRT zones, it was much easier to change the
 percent system to a point system. This has no impact on the CR zones –
 100% simply converts to 100 points. The CRT zones are proposed to require
 public benefits worth 50 points, reflecting their intended use in areas with less
 density and more challenging economic conditions.
- BLTs are still required in the CR zones for the first 5% of incentive density; no BLTs are required for the CRT or CRN zones.
- The current CR Zones permit an application to obtain no more than 30% of its incentive density from any one public benefit category. To simplify this system while still ensuring a diversity of public benefits, the ZTA would require each applicant to propose public benefits from at least 4 of the 6 categories. This is a much easier system to calculate and implement for both applicants and Planning Board staff.
- Generally, redundancies were removed and language was modified for clarity and focus.
- Significantly, the "major master plan facility" category has been modified to allow the Planning Board to grant incentive density for land, construction or financing of a major facility that has not been recommended in a master plan, but that the Board finds is similar to and will provide at least as valuable a benefit as the type of facility that master plans typically recommend. Some community members strongly objected to this provision, arguing that incentive density should be reserved for master-planned public facilities. Nonetheless, the entire Planning Board considered it important to allow for flexibility, given the long shelf lives of many of our master plans and the desirability of being able to provide public facilities and infrastructure improvements that benefit the community as a whole, beyond what is required during a regular review and approval.
- Several public benefits were added that are specifically tailored to smaller towns with lower densities, smaller lots and fragmented ownership patterns.

Changes to 15.9. Existing Approvals

 Section (a) of the existing approvals was clarified to ensure that uses are grandfathered, as well as structures; further, buildings and structures that are deemed conforming may convert to any permitted use up to the density limits established by the zone.

- Clarifications were added for development plans and special exception approvals that were granted prior to application of the CR zones to the subject sites.
- The Planning Board debated at some length a proposal from a property owner that any applicant with an approved sketch plan be permitted to proceed with the entire development under the current CR zones. A four-member majority of the Board rejected the proposal on the basis that the administrative costs of tracking the three existing sketch plan approvals through a separate set of rules would be too burdensome, given the minor changes that are proposed to the basic structure of the CR zones, which will ensure that all existing sketch plan approvals will remain in conformance with the zone if these amendments are passed. One Planning Board member argued that applicants should be able to rely on the law that was in effect when they submitted their sketch plan, but the majority felt strongly that sketch plan is too early in the process to warrant grandfathering, particularly in view of the minor impacts that the proposed changes will have on existing sketch plans. Finally, there is no precedent in, for example, the CBD zones for grandfathering approved project plans when text amendments are applied to the CBD zone between project plan approval and site plan approval. The flexibility of the zone and the ability to make modifications at site plan ensure adequate predictability for applicants and staff.

We look forward to assisting the Council in its deliberations on the enclosed ZTA.

Sincerely,

Françoise M. Carrier

Chair

Enclosures

cc: Montgomery County Planning Board

Rollin Stanley