Staff provides the following comments on ZTA No. 16-03 that was attended to amend the definition of a Bed and Breakfast and allow a Bed and Breakfast as a limited use in all residential and mixed-use (Commercial/Residential) zones. Staff believes that, generally, the short-term rental or use of residential property should be regulated separately from a Bed and Breakfast use, thereby maintaining the “spirit” of the current Bed and Breakfast use and definition (to be allowed only in an owner-occupied detached house), including many of the existing use standards. A Bed and Breakfast is categorized under the Commercial Use Group as “Lodging” and should remain as such. Other forms of short term rental should be considered “accessory” to the primary residential use of a property and therefore established under the “Accessory Residential Uses” use group of Section 59-3.1.6, Use Table. Staff also recommends that short term residential occupancy of a dwelling or room be restricted to a maximum specified number of days per year (90), and be monitored and licensed by the County. Staff further recommends that the property owner or tenant who “hosts” the short-term rental of the unit must be the primary resident of the home. Staff’s intent is to strike a balance:
recognizing the demand for short term residential rentals without commercializing residential neighborhoods.

Staff recommends that the Bed and Breakfast standards generally revert to the current provisions (Pre-ZTA 16-03). Attachment 3 depicts a draft ZTA that staff would support reflecting a new use called Short-Term Residential Rental (STRR).

Background

With the rise of the sharing economy, and the economic and social benefits to residents of sharing resources, short-term rental activity continues to grow, with Montgomery County having an estimated 1,078 short-term rental listings\(^1\). This increased activity has led the Montgomery County Council to work toward modifying short-term rental laws, and prompted an examination of parameters to regulate short-term rentals and establish a pathway to legalize this activity. The County Council enacted a bill in May 2015 (Expedited Bill 14-15) that requires short-term renters to pay the same tax required of hotel guests (7%). Currently, the County’s Zoning Ordinance does not allow for short-term residential rentals of less than one month, unless the home has been approved for use as a Bed and Breakfast. Bed and Breakfasts are only allowed in detached houses, are subject to specific standards, and require conditional use approval in some zones (e.g. R-60 and R-90). Rental of a home, or part of a home, for a month or more is allowed by-right in all zones where residential uses are allowed; occupancy of a dwelling unit is limited to a “household” as defined in the Zoning Ordinance (up to five unrelated people). The landlord/host is required to register with the County.

In February 2016, the County Council introduced proposed legislation (Zoning Text Amendment ZTA 16-03) to expand the Bed and Breakfast use to allow short-term residential rentals as limited uses in many zones. ZTA 16-03 was introduced in conjunction with Bill 2-16, which would update the licensing requirements for all transient housing, including a bed and breakfast. During its review of ZTA 16-03 on March 3, 2016, the Planning Board suggested a different approach to the ZTA, and proposed adding a new use to the Zoning Code instead of modifying the Bed and Breakfast use (Attachment 1). The Planning Board also advised the Council that very little time was provided for the community to discuss the issue. After holding a public hearing on ZTA 16-03 and Bill 2-16, the Council tabled the draft legislation and asked Planning Department Staff to conduct public outreach and craft a new set of recommendations. The Council also directed the Planning Department to research best practices across the country while reaching out to County residents and stakeholders to provide opportunities for their input in establishing new regulations.

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\(^1\) As reported by Host Compliance.
Other Jurisdictions

Staff conducted internet research to determine how short-term residential rental (STRR) uses are regulated in other jurisdictions. Nationally, many jurisdictions have enacted regulations, or are in the process of crafting them. A report commissioned by the City of Asheville in 2014 provides a comprehensive guide to relevant regulations and policy solutions. The report includes a matrix with components from short-term rental ordinances in several US cities that was used as a basis for crafting the Staff recommendations:

<table>
<thead>
<tr>
<th>Bans</th>
<th>Ocean Isle Beach, NC</th>
<th>Telluride, CO</th>
<th>Charleston, SC</th>
<th>Savannah, GA (proposed)</th>
<th>Portland, OR</th>
<th>Austin, TX</th>
<th>Blowing Rock, NC</th>
<th>Corvallis, NC</th>
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<tr>
<td>Complete ban</td>
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<td>✓</td>
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<tr>
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<td>✓</td>
<td>✓</td>
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<td>✓</td>
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<td>STRs must be owner-occupied</td>
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<td>✓</td>
<td>✓</td>
<td>✓</td>
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<tr>
<td>Cap on percentage of homes used as STRs</td>
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<tr>
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<tr>
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<tr>
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<td>Notification of neighbors</td>
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</table>

**Austin does not ban non-owner-occupied rentals, but it does enforce more stringent regulations on these.

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Counties have been slower to adopt STTR regulations although Talbot County\(^3\) and Garrett County\(^4\) (Maryland) have short term residential rental regulations in place. Closer to DC, Arlington County has recently enacted regulations that became effective on December 31, 2016\(^5\). The use in Arlington County is categorized as a home occupation called *accessory homestay* with the following standards:

- Allowed in units used by the owner or a renter as his/her primary residence (the resident of the dwelling occupies the unit at least 185 days of the year)
- May use the entire home, including accessory dwellings
- May host the larger of either six lodgers, or two lodgers per number of bedrooms in the unit per night.
- Will not be allowed in detached accessory buildings
- Smoke detectors and fire extinguishers, and where applicable, carbon monoxide detectors, must be provided and accessible to all overnight lodgers
- Does not authorize use of the home for any other commercial use such as parties, banquets, weddings, meetings, charitable fund raising, commercial or advertising activities or any other gatherings for direct or indirect compensation

In January, a Councilmember introduced new legislation to establish a regulatory framework for local home-sharing in the District of Columbia. Currently, DC law requires that hosts have a basic business license and, depending on the property’s zone, an additional license. Fairfax County, Prince George’s County, and the City of Alexandria have not introduced any relevant legislation.

A bill related to short-term residential rentals has been introduced in the Maryland State legislature,\(^6\) but to date, no action has been taken on the bill.

**Community Outreach/ Feedback**

The Planning Department held three community meetings at Planning Department Headquarters in 2016 (December 5, September 19 and July 18) to gather feedback on the draft ZTA. Staff also created a website devoted to the issue with an online comment board. Staff also received numerous emails from community members and stakeholders with differing opinions on STRRs.

Several hosts attended the community meetings and described their experiences with Airbnb and other similar hosting platforms. Hosts described the lodging they provide for students and researchers at NIH

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\(^3\) [http://www.talbotcountymd.gov/uploads/File/PlanningPermits/PZ/Applications/Short%20Term%20Rental%20Application.pdf](http://www.talbotcountymd.gov/uploads/File/PlanningPermits/PZ/Applications/Short%20Term%20Rental%20Application.pdf)

\(^4\) [https://www.garrettcounty.org/planning-land-development/transient-vacation-rental-units](https://www.garrettcounty.org/planning-land-development/transient-vacation-rental-units)

\(^5\) [https://projects.arlingtonva.us/plans-studies/land-use/zoning-studies/short-term-residential-rentals/](https://projects.arlingtonva.us/plans-studies/land-use/zoning-studies/short-term-residential-rentals/)

and FDA, and for attendees of a four-week radiology course held five times per year at the AFI in Silver Spring. Staff also received many emails in favor of allowing short term residential rentals in the County. According to proponents, STRRs are beneficial because they:

- Allow residents to earn extra income and increase housing affordability as part of the sharing economy,
- Benefit small businesses,
- Generate business for areas not usually visited by tourists,
- Provide affordable, comfortable places to stay,
- Allow visitors to get local knowledge from area residents,
- Provide enriching experience for hosts and guests, and
- Make it more affordable to age in place.

Many community meeting attendees had concerns about various aspects of STRRs, and Staff received several emails and letters expressing opposition to allowing STRRs in the County. Some residents and other stakeholders are concerned that STRS will:

- Create nuisances (noise, traffic, underage drinking, litter, public urination, drugs, and other illegal activities),
- Bring an influx of strangers to the neighborhood on a regular basis,
- Diminish property values (loss of tax revenue),
- Be unsafe because they do not meet fire and safety standards, and hosts are not equipped to respond to emergencies,
- Destabilize and disrupt community by driving out long-term residents,
- Compete with accessory apartments and reduce the availability of affordable housing, especially if hosts are allowed to have multiple listings,
- Be an enforcement problem,
- Turn into party houses,
- Create parking problems,
- Be overconcentrated in unincorporated areas of the County because municipalities (and Home Owner’s Associations) can regulate STRRs more stringently than the County,
- Have a competitive advantage over hotels because STRRs do not currently have to comply with regulations.

The concerns expressed are not unique to Montgomery County; similar concerns are faced by communities worldwide that are struggling with STRRs regulation. The majority of concerns related to STRRs can be grouped into three categories: (1) negative impacts on residential neighborhoods, (2) decreased supply of affordable rental housing, and (3) unfair competition with hotel industry. Staff recommendations are intended to mitigate these concerns and strike a balance between recognizing the demand for STRRS while minimizing impacts on neighborhoods, the County’s affordable housing supply, and the hotel industry.
Recommendation

Staff posted the draft ZTA recommendations (found in Attachment 2) online on April 6. In the meantime, Planning Staff met with Council Staff and legal counsel to discuss the recommendations, and made some relatively minor modifications to the previously posted recommendations (Attachment 3). Council Staff believes that some of the provisions in the draft text amendment should go in Chapter 54, Transient Lodging. Chapter 54 is outside the purview of the Planning Department, and would include regulations dealing with licensing and enforcement of STRRs. Planning Staff have no objection to putting some of the recommended provisions in Chapter 54 and will continue to work with Council Staff on specific language in ZTA 16-03 and associated Bill 2-16.

Short Term Residential Rental

Planning Staff recommends that a new use called Short Term Residential Rental be added to the use table in Chapter 59 (the Zoning Ordinance) under the Accessory Residential Use category (Attachment 3). The use would be defined as follows:

Short-Term Residential Rental means the residential occupancy of a dwelling unit for a fee for less than 30 consecutive days. Short Term Residential Rental is not a bed and breakfast.

An STRR would be allowed as a limited use in all zones that permit residential development. To address the concerns expressed about STRRs, Staff recommends the following key use standards:

- Prohibit STRRs on properties that include an accessory apartment. Staff believes that accessory apartments are an important component of the County’s affordable housing stock and should be used for long term rentals rather than STRRs.
- Require that the home be the primary residence of the host to prevent commercial enterprises with multiple home listings. The host would have to prove primary residence through documentation. This requirement should help level the playing field with the hotel industry and prevent conversions of residential property to STRRs.
- Require that the STRR comply with any HOA or condo association document, or a rental lease. The onus would be on the applicant to make this determination.
- Require that an applicant notify all abutting and confronting neighbors about the application for an STRR license.
- Limit the use of a property as an STRR to 90 days per calendar year (rentals of 30 days or longer would not be counted toward the 90-day maximum for an STRR). This provision would prevent the use of a room/home as a year-round STRR. San Francisco’s law has a similar limitation if the host is not present.
- Limit the total number of overnight guests per STRR (over 18 years old) to six and the total number of overnight guests per bedroom to two. This is similar to the recently passed legislation in Arlington County.
- Require the host to maintain a list of all overnight visitors.
• Require one off-street parking space per rental contract unless the online listing indicates that vehicle parking is prohibited.
• Allow only registered guests on the property to prevent parties, events, etc. that would be disruptive to residential neighborhoods.
• Require the host to provide contact information for a designated representative that resides within 15 miles of the property and that is available to deal with emergencies if the host is not present.
• Require the home to have working, accessible fire extinguishers, smoke detectors, and where appropriate, carbon monoxide detectors.

Staff also recommends clarifying in this ZTA that Household Living means residential occupancy of a dwelling unit by a household for “30 days or more” rather than the more ambiguous phrase, “monthly or longer basis.”

As previously discussed, the licensing process is not under the purview of the zoning code, but Staff recommends STRR licensing through a self-certification process. Self-certification processes have been implemented in Arlington County and Talbot County.

**Enforcement**

Enforcement of STRR laws emerged as a primary concern of residents throughout the outreach process. As discussed earlier in this report, enforcement of STRR conditions stated in the Zoning Code would be enforced like any other zoning requirement. Enforcement of STRR conditions required under Chapter 54 would be enforced as stated in there.

Staff has researched enforcement mechanisms for STRRs and recommends that the Council consider specific conditions for revocation of an STRR license. Arlington County, for example, allows the Zoning Administrator to revoke a license if:

1. there are three or more violations recorded or substantiated complaints received by the County within a one year period;
2. the host does not comply with any regulations or permit conditions: or
3. the host refuses to cooperate with the County in a complaint investigation, including allowing the Zoning Administrator or his/her designee to enter the dwelling unit upon reasonable advanced notice.

Consideration should also be given to contracting with one of the businesses that assists local governments with monitoring and enforcement of STRR laws. STRR license fees and taxes could offset the cost. Services offered include:

• Monitoring across different STRR platforms for zoning and permit compliance,
• Pro-active outreach to non-permitted and/or illegal rental operators, and
• Tax collection support services.
Conclusion

Widespread conversion of residential housing to short-term rentals, when taken to extremes, could result in the loss of housing for permanent residents. But, with the rise of the sharing economy, and the economic and social benefits to residents of sharing resources, short-term rental activity continues to grow. This has led the Council to work toward strengthening short-term rental rules, and prompted an examination of parameters to regulate short-term rentals and established a pathway to legalize this activity. ZTA 16-03, as introduced, attempts to accomplish these goals by modifying the definition of Bed and Breakfast to encompass all types of short-term tenancy. However, staff believes that a clearer method of accomplishing this goal is to address the use as accessory to the Residential use category (as a new defined limited use - Short-Term Residential Rental) thereby maintaining the integrity of the Bed and Breakfast use standards and definition. Staff recommends that the Bed and Breakfast standards remain generally unchanged from the current provisions.

Attachments

1. Planning Board recommendation (3/8/16) and Original Staff report on ZTA 16-03 (3/3/2016)
2. Simplified draft ZTA posted online 4/6/2017
3. Staff recommended changes to ZTA 16-03
March 8, 2016

TO: The County Council for Montgomery County, Maryland, sitting as the District Council for the Maryland-Washington Regional District in Montgomery County, Maryland

FROM: Montgomery County Planning Board

SUBJECT: Zoning Text Amendment No. 16-03

BOARD RECOMMENDATION

The Montgomery County Planning Board of The Maryland-National Capital Park and Planning Commission reviewed Zoning Text Amendment No. 16-03 at our regular meeting on March 3, 2016. By a vote of 4:0 (Commissioner Dreyfuss absent from the room), the Planning Board provides the following comments on the text amendment to amend the definition and development standards of a Bed and Breakfast and allow a Bed and Breakfast as a limited use in all residential and mixed-use (Commercial/Residential) zones. The Board understands that ZTA 16-03 is attempting to regulate new short term tenancies such as Airbnb, but believes that very little opportunity was provided for the community to discuss potential mitigating measures associated with permitting short term residential rental in all zones as a limited use, including: occupancy limits (number of persons per bedroom, for example), parking requirements, and liability insurance. Should the County Council decide to move forward with this legislation at this time, the Board believes that the approach suggested in the technical staff report would be a better starting point.

The technical staff report states that the short term rental of residential property should not be regulated as a Bed and Breakfast use, but as an accessory residential use. This would allow the “spirit” of the current Bed and Breakfast definition, which allows the use only in an owner-occupied detached house, and a number of the existing use standards (for example, minimum lot area, the number of guest rooms per a specific lot area) to be maintained. Technical staff also believes that the current requirement for a bed and breakfast to obtain conditional use approval in the smaller lot R-90 and R-60 zones is a good one and should be retained. A Bed and Breakfast is categorized under the Commercial Use Group as “Lodging” and should remain as such. Other forms of short term rental should be considered “accessory” to the primary residential use of a property and, therefore, established under the “Accessory Residential Uses” use group of Section 59-3.1.6, Use Table. Staff also recommends that short
term residential occupancy of a dwelling or room be restricted to a maximum specified number of days per month (14 days) and per year (90 days as a recommended starting point), and be monitored and licensed by the County. The technical staff report further recommends that the permanent resident (the property owner or tenant who “hosts” the short term rental of the unit) must reside in the dwelling unit at least 6 months in a calendar year. The timeframes associated with staff’s comments are only stated as place holders for continued discussions. Staff’s intent is to strike a balance: accommodating the demand for short term tenancy of residential property without commercializing residential neighborhoods.

The technical staff report further recommends that the Bed and Breakfast standards remain as currently provides (Pre-ZTA 16-03), recognizing, however, that these standards may be in need of some updating.

CERTIFICATION

This is to certify that the attached report is a true and correct copy of the technical staff report and the foregoing is the recommendation adopted by the Montgomery County Planning Board of The Maryland-National Capital Park and Planning Commission, at its regular meeting held in Silver Spring, Maryland, on Thursday, March 3, 2016.

Casey Anderson
Chair

CA:GR
Zoning Text Amendment (ZTA) No. 16-03, Land Use – Bed and Breakfast

Gregory Russ, Planner Coordinator, FP&P, gregory.russ@montgomeryplanning.org, 301-495-2174
Pam Dunn, Chief, FP&P, pamela.dunn@montgomeryplanning.org, 301-650-5649

Completed: 02/25/16

Description

Zoning Text Amendment (ZTA) No. 16-03 would amend the definition of a Bed and Breakfast and allow a Bed and Breakfast as a limited use in all residential and mixed-use (Commercial/Residential) zones. Currently, a Bed and Breakfast requires conditional use approval in the R-90 and R-60 zones and is not allowed in the R-40, Residential Townhouse, Residential Multi-Unit zones and the CR zone. The ZTA has the intent of expanding the opportunities for short-term tenancy in the County.

Summary

Staff provides the following comments on ZTA No. 16-03 to amend the definition of a Bed and Breakfast and allow a Bed and Breakfast as a limited use in all residential and mixed-use (Commercial/Residential) zones. These modifications generally allow the short-term rental or use of residential and mixed use property. Staff is concerned that the relaxation of the duration of tenancy requirements for a Bed and Breakfast use could impact the character of existing residential neighborhoods. Staff believes that, generally, the short term rental or use of residential property should be regulated separate from a Bed and Breakfast use, thereby maintaining the “spirit” of the current Bed and Breakfast use and definition (to be allowed only in an owner-occupied detached house), including many of the existing use standards. Staff also believes that the current requirement for conditional use approval in the smaller lot R-90 and R-60 zones should be retained. A Bed and Breakfast is categorized under the Commercial Use Group as “Lodging” and should remain as such. Other forms of short term rental should be considered “accessory” to the primary residential use of a property and therefore established under the “Accessory Residential Uses” use group of Section 59-3.1.6, Use Table. Staff also recommends that short term residential occupancy of a dwelling or room be restricted to a maximum specified number of days per month (14 days) and per year (90 days as a recommended starting point), and be monitored and licensed by the County. Staff further recommends that the permanent resident, (the property owner or tenant who “hosts” the short term...
rental of the unit) must reside in the dwelling unit at least 6 months in a calendar year. The timeframes associated with staff’s comments are only stated as place holders for continued discussions. Staff’s intent is to strike a balance: recognizing the demand for short term tenancy of residential property without commercializing residential neighborhoods.

Staff recommends that the Bed and Breakfast standards revert to its current provisions—Pre-ZTA 16-03. Attachment 2 depicts a draft ZTA that staff would support reflecting a new short-term tenancy provision.

Background/Analysis

Under the new Zoning Code, household living is defined as the residential occupancy of a dwelling by a household on a monthly or longer basis. Currently, an owner may not rent "or loan for no charge" their dwelling for shorter time periods. A Bed and Breakfast is a separately defined use (a detached house that is owner-occupied with no more than 5 guest rooms for rent and customarily serves breakfasts to guests) with specific standards. In the opinion of the sponsor, the limitations on short-term rental forecloses the opportunity for owners to benefit from the sharing economy. The sponsor believes that the opportunities for short-term tenancy should be expanded.

ZTA No. 16-03 would allow a means for property owners to earn income through the “sharing economy”. In particular, it would allow for “Airbnb” or other similar short term residential rentals. Airbnb is an internet based incarnation of a bed and breakfast. Airbnb allows the occupant of a housing unit to advertise their willingness to rent an entire residence, or room or space in the residence, for any duration; rentals could be as short as 1 day, but are generally for fewer than 30 days. Homeowners or tenants renting space to Airbnb users would still be required to obtain a County license allowing “transient visitors.”

Bed and Breakfast Standards

ZTA 16-03 would revise the standards for a Bed and Breakfast. Currently, there are minimum lot size requirements for a Bed and Breakfast (In the Agricultural, Rural Residential, and Residential zones, the minimum lot area is the greater of 9,000 square feet or the minimum lot area for a detached house building type in the zone. In these same zones, on a lot of less than 2 acres, a maximum of 3 bedrooms may be designated as guest rooms for which compensation is charged). Those limits would be eliminated under ZTA 16-03. There would be two new standards: 1) the number of people allowed would be limited to 5 unrelated people or one family of any size; and 2) the dwelling must be the primary residence of the licensee. Also, the time period a guest can remain in a Bed and Breakfast in one visit is proposed to increase from a maximum of 14 days to 30 days.
The County Code requires the licensing of all transient housing. ZTA 16-03 is being introduced in conjunction with Bill 2-16. Bill 2-16 would update the licensing requirements for all transient housing, including a Bed and Breakfast.

Currently, a Bed and Breakfast is allowed in the AR, R, RC, RNC, RE-2, RE-2C, RE-I, R-200, CRN, CRT, GR, and NR zones as a limited use. It is also currently allowed as a conditional use in the R-90 and R-60 zones. In addition to the zones where it is currently allowed as a limited use, ZTA 16-03 would also allow it as a limited use in the R-90, R-60, R-40, TLD, TMD, THD, R-30, R-20, R-10, CR, RT-6.0, RT-8.0, RT-I0.0, RT-12.5, RT-15.0, R-H, PD, T-S, PNZ, and PCC zones.

**ZTA No. 16-03 Provisions and Staff Comments**

ZTA No. 16-03 proposes to amend the definition of a Bed and Breakfast and allow a Bed and Breakfast as a limited use in all residential and mixed-use (Commercial/Residential) zones. These modifications generally allow the short-term residential rental of residential and mixed use property. Staff is concerned that the relaxation of the duration of tenancy requirements for a Bed and Breakfast use could impact the character of existing residential neighborhoods.

Staff believes that, generally, the short term rental of residential property should be regulated separate from the current Bed and Breakfast use, thereby maintaining the “spirit” of the current Bed and Breakfast definition (to be allowed only in an owner-occupied detached house), and a number of the existing use standards (for example, minimum lot area, the number of guest rooms per a specific lot area). Staff also believes that the current requirement for conditional use approval in the smaller lot R-90 and R-60 zones should remain. A Bed and Breakfast is categorized under the Commercial Use Group as “Lodging” and should remain as such. Other forms of short term rental should be considered “accessory” to the primary residential use of a property and therefore established under the “Accessory Residential Uses” use group of Section 59-3.1.6, Use Table (establish the name- “Short-Term Residential Tenancy”, and define). Staff also recommends that short term residential occupancy of a dwelling or room be restricted to a maximum specified number of days per month (14 days) and per year (90 days as a recommended starting point), and be monitored and licensed by the County. Staff further recommends that the permanent resident, (the property owner or tenant who “hosts” the short term rental of the unit) must reside in the dwelling unit at least 6 months in a calendar year. The timeframes associated with staff’s comments are only stated as place holders for continued discussions. The intent is to strike a balance: recognizing the demand for short term tenancy of residential property without commercializing residential neighborhoods. (In San Francisco, for example, a property owner or tenant, can rent out their house or apartment for periods of fewer than 30 days for a maximum of 90 days a year; if the primary resident remains on-site, there is no limitation). Staff’s research has shown short term rental limits ranging from 17 rental periods a year (with no more than one rental within a seven day period) up to 95 days a year (See Attachments 3 & 4 for additional short-term tenancy requirements in various jurisdictions).
Short-term tenancy vs. Bed and Breakfast Lodging

In general, short term rental housing differs from bed & breakfasts, hotels, motels, and other lodging uses by providing complete, independent living facilities for one or more persons, including permanent provisions for living, sleeping, eating, cooking and sanitation. Although bed & breakfasts often are similar in appearance and location to many short-term rentals, they differ in their requirement for presence of the owner/operator on-site. ZTA 16-03 would eliminate the requirement for owner occupancy for a Bed and Breakfast use but replaces it with a standard that requires the dwelling unit to be the primary residence of the bed and breakfast licensee.

Bed and Breakfast means a detached house that is owner-occupied with no more than 5 guest rooms for rent and customarily serves breakfasts to guests. It is further categorized under the Lodging use group which means a building used for the short-term overnight accommodation of paying guests. Bed and Breakfast is a limited use in most Residential Detached, Rural Residential and Agricultural Reserve zones and requires a conditional use permit in the smaller lot R-60 and R-90 zones. Use standards are in place to address a number of potential issues including but not limited to compatibility with neighboring properties, number of guest nights allowed per visit, parking, number of guest rooms per a specific lot area, and under the conditional use standards, adverse impact limitations. Staff is concerned that eliminating the conditional use requirement for a Bed and Breakfast in the smaller lot R-90 and R-60 zones could impact the case-by-case mitigation measures of the Hearing Examiner to address potential neighborhood character impacts for a use that is commercial in nature. As stated in the section above, staff believes that short-term rental or use of residential property should be regulated separate from the bed and breakfast use. Regulations for short term tenancy should include the establishment of standards minimizing potential impacts to residential neighborhoods by limiting the number of short term (under 30 days) rental days permitted per year and per month.

Conclusion

Widespread conversion of residential housing to short-term rentals, when taken to extremes, could result in the loss of housing for permanent residents. But, with the rise of the sharing economy, and the economic and social benefits to residents of sharing resources, short-term rental activity continues to grow. This has led the Council to work toward strengthening short-term rental laws, and prompted an examination of parameters to regulate short-term rentals and established a pathway to legalize this activity. ZTA 16-03 attempts to accomplish these goals by modifying the definition of Bed and Breakfast to encompass all types of short-term tenancy. However, staff believes that a clearer method of accomplishing this goal is to address the use as accessory to the Residential use category (as a new defined use - “Short-Term Tenancy”) thereby maintaining the integrity of the Bed and Breakfast use standards and definition. Staff recommends that the Bed and Breakfast standards revert to its current provisions. Attachment 2 depicts a draft of a ZTA that staff would support reflecting a new short-term tenancy provision.
Attachments

1. ZTA No. 16-03 as introduced
2. Potential language to be included in ZTA No. 16-03 or a separate ZTA
3. Short-Term Tenancy Summary Matrix
4. Short Term Residential Rentals in Other Jurisdictions
Zoning Text Amendment No.: 16-03
Concerning: Land Use – Bed and Breakfast
Draft No. & Date: 1 – 01/06/16
Introduced: February 2, 2016
Public Hearing: Adopted: Effective:
Ordinance No.:  

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

By: Councilmember Riemer

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- allow a Bed and Breakfast as a limited use in all Residential and all Commercial/Residential zones;
- revise the definition and requirements for a Bed and Breakfast;
- delete the requirements for a Bed and Breakfast as a conditional use; and
- generally amend the provisions for a Bed and Breakfast

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59-3.1. “Use Table”
Section 59-3.1.6. “Use Table”
DIVISION 59-3.5. “Commercial Uses”
Section 59-3.5.6. “Lodging”
DIVISION 8.2. “Residential Floating Zone”
Section 8.2.3. “Use Table for the RT and R-H zones
DIVISION 8.3. “Planned Unit Development Zones”
Section 8.3.2. “PD Zone”

ATTACHMENT 1
ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:
Sec. 1. DIVISION 59-3.1 is amended as follows:

* * *

Section 3.1.6. Use Table

The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definitions and Standards</th>
<th>Residential</th>
<th>Commercial/Residential</th>
</tr>
</thead>
<tbody>
<tr>
<td>** COMMERCIAL</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>** LODGING</td>
<td>** 3.5.6</td>
<td>**</td>
<td>**</td>
</tr>
<tr>
<td>Bed and Breakfast</td>
<td>** 3.5.6.B</td>
<td>**</td>
<td>**</td>
</tr>
<tr>
<td>Hotel, Motel</td>
<td>** 3.5.6.C</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Key: P = Permitted Use  L = Limited Use  C = Conditional Use  Blank Cell = Use Not Allowed

* * *

Sec. 2. DIVISION 59-3.5 is amended as follows:

Division 3.5. Commercial Uses

* * *

Section 3.5.6. Lodging

A. Defined, In General

Lodging means a building, dwelling unit, or a portion of a dwelling unit used for the short-term overnight accommodation of paying guests.

B. Bed and Breakfast
1. **Defined**

Bed and Breakfast means [a detached house that is owner-occupied with no more than 5 guest rooms for rent and customarily serves breakfasts to guests.] a dwelling unit that is available for lodging. A Bed and Breakfast includes a dwelling unit that makes available the entire dwelling unit or any portion of the unit for rental periods. Meals may be provided to overnight guests when the provider satisfies the requirements of Chapter 15.

2. **Use Standards**

   a. Where a Bed and Breakfast is allowed as a limited use, it must satisfy the following standards:

   i. A Bed and Breakfast is prohibited in a dwelling unit [that also provides guest rooms for roomers, or] in a Farm Tenant Dwelling, or on a site that includes an Accessory Apartment.

   ii. [The display of a sign must include the official house number.]

   [iii. Breakfast is the only meal that may be served and only to] The overnight guests on any night must satisfy the definition of one household.

   [iv]iii. A guest must only remain in a Bed and Breakfast for a maximum of [14] 30 days in any one visit.

   [v]iv. A record of all overnight visitors must be maintained.

   [vi]v. The Bed and Breakfast must be [registered with DPS] licensed under Chapter 54.

   [vii. In the Agricultural, Rural Residential, and Residential zones, the minimum lot area is the greater of 9,000]
square feet or the minimum lot area for a detached house building type in the zone.]

[viii. In the Agricultural, Rural Residential, and Residential zones, on a lot of less than 2 acres, a maximum of 3 bedrooms may be designated as guest rooms for which compensation is charged.]

[vi. The dwelling unit must be the primary residence of the bed and breakfast licensee.

[ix]vii. In the Agricultural and Rural Residential zones, a Bed and Breakfast may be allowed in an accessory building designated as historic on the Master Plan for Historic Preservation.

[x]viii. [Parking must be located behind the front building line] On-site parking that satisfies the property’s zoning is required.

[xi]ix. In the AR zone, this use may be prohibited if not accessory to Farming under Section 3.1.5, Transferable Development Rights.

[b. Where a Bed and Breakfast is allowed as a conditional use, it may be permitted by the Hearing Examiner under all limited use standards, Section 7.3.1, Conditional Use, and the following standards:

i. The Hearing Examiner may deny a petition for a Bed and Breakfast with frontage on and access to a road built to less than primary residential standards if it finds that road access will be unsafe and inadequate for the anticipated
traffic to be generated or the level of traffic would have 
an adverse impact on neighboring residences.

ii. If there is inadequate space for parking behind the front 
building line, the Hearing Examiner may approve an 
alternative placement for parking.

iii. Screening under Division 6.5 is not required.

iv. To avoid an adverse neighborhood impact and assure that 
the residential use remains predominant, the Hearing 
Examiner may limit the number of transient visitors who 
may be accommodated at one time or the number of 
visits in any 30-day period.]

Sec. 3. DIVISION 59-8.2 is amended as follows:

Division 8.2. Residential Floating Zones

* * *

Section 8.2.3. Use Table for the RT and R-H zones

A. Section 3.1.1 through Section 3.1.4 apply to the Use Table in Section 8.2.3.

B. The following Use Table identifies uses allowed in each zone. Uses may be 
modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definitions and Standards</th>
<th>RT-6.0</th>
<th>RT-8.0</th>
<th>RT-10.0</th>
<th>RT-12.5</th>
<th>RT-15.0</th>
<th>R-H</th>
</tr>
</thead>
<tbody>
<tr>
<td>* * *</td>
<td></td>
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<tr>
<td>COMMERCIAL</td>
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<tr>
<td>Eating and Drinking</td>
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<tr>
<td>Restaurant</td>
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<td></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Lodging</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bed and Breakfast</td>
<td>3.5.6.B</td>
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<td>L</td>
<td>L</td>
</tr>
<tr>
<td>Office and Professional</td>
<td>3.5.8</td>
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</tr>
</tbody>
</table>

* * *
Sec. 4. DIVISION 59-8.3 is amended as follows:

Division 8.3. Planned Unit Development Zones

* * *

Section 8.3.2. PD Zone

* * *

B. Uses

* * *

2. Commercial Uses

* * *

d. A Bed and Breakfast is allowed as a limited use under Section 3.5.6.B.

* * *

Sec. 5. Effective date. This ordinance becomes effective 20 days after the date of Council adoption.

This is a correct copy of Council action.

______________________________
Linda M. Lauer, Clerk of the Council
AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- define “short-term tenancy”;
- establish limited use standards for short-term tenancy; and
- to generally allow the short-term rental or use of residential property

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59.1.4 “Defined Terms”
Section 59.1.4.2 “Specific Terms and Phrases Defined”
Division 59.3.1. “Use Table”
DIVISION 59.3.3 “Residential Uses”
Section 59.3.3.3 “Accessory Residential Uses”
DIVISION 59.8.2 “Residential Floating Zones”
DIVISION 59.8.3. Planned Unit Development Zones
ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:
Sec. 1. DIVISION 59.1.4 is amended as follows:

Division 59.1.4 Defined Terms

* * *

Section 59.1.4.2 Specific Terms and Phrases Defined

In this Chapter, terms that are not specifically defined have their ordinary meaning. The following words and phrases have the meanings indicated.

* * *

Shooting Range (Outdoor): See Section 3.5.10.J.1

Short-Term Tenancy: See Section 3.3.3.I

* * *

Sec. 2. DIVISION 59.3.1 is amended as follows:

Division 59.3.1. Use Table

* * *

Section 59.3.1.6. Use Table

The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definition and Standards</th>
<th>Residential</th>
<th>Residential Detached</th>
<th>Residential Townhouse</th>
<th>Residential Multi-Unit</th>
<th>Commercial/Residential</th>
<th>Employment</th>
<th>Industrial</th>
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</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Ag, AR, R, RC, RNC, RE-2, RE-2C, R-200, R-20, R-60, R-40, TLD, TMD, THD R-30, R-20, R-10</td>
<td>CRN, CRT, CR, NR, LSC, EOF, IL, IM, IH</td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>RESIDENTIAL</strong></td>
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<td></td>
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<td></td>
</tr>
<tr>
<td>ACCESSORY RESIDENTIAL USES</td>
<td>3.3.3.</td>
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<td></td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Zoning Text Amendment No.: 16-XX

Sec. 3. DIVISION 59.3.3 is amended as follows:

DIVISION 59.3.3. Residential Uses

Sec. 4. DIVISION 59-8.2 is amended as follows:

Division 8.2. Residential Floating Zones
Section 8.2.3. Use Table for the RT and R-H zones

A. Section 3.1.1 through Section 3.1.4 apply to the Use Table in Section 8.2.3.
B. The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definitions and Standards</th>
<th>RT-6.0</th>
<th>RT-8.0</th>
<th>RT-10.0</th>
<th>RT-12.5</th>
<th>RT-15.0</th>
<th>R-H</th>
</tr>
</thead>
<tbody>
<tr>
<td>Accessory Residential Uses</td>
<td>3.3.3</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Short-Term Tenancy</td>
<td>3.3.3.I</td>
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<td>L</td>
</tr>
</tbody>
</table>

Sec. 5. DIVISION 59-8.3 is amended as follows:

Division 8.3. Planned Unit Development Zones

Section 8.3.2. PD Zone

B. Uses

1. Residential Uses

   c. Short-Term Tenancy is allowed as a limited use under Section 3.3.3.I.

Sec. 6. Effective date. This ordinance becomes effective 20 days after the date of Council adoption.
This is a correct copy of Council action.

________________________________
Linda M. Lauer, Clerk of the Council
<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Name of Use</th>
<th>Owner or Tenant Occupancy Requirement</th>
<th>Limitation on # of days per years the unit can be rented</th>
<th>Liability Insurance Required</th>
<th>Limitation on # of bedrooms rented or # occupants allowed</th>
<th>Geographic/Spacing Limitations</th>
</tr>
</thead>
<tbody>
<tr>
<td>San Francisco</td>
<td>Short-Term Residential Rental</td>
<td>Yes</td>
<td>Unlimited if resident is present; 90 nights if resident not present</td>
<td>Yes, or must be provided by hosting platform</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Jersey City</td>
<td>Short Term Rental</td>
<td>No</td>
<td>No (but a license is required if 1 person offers 5+ units)</td>
<td>No</td>
<td>No</td>
<td></td>
</tr>
</tbody>
</table>
| Portland          | Accessory Short Term Rental | Yes                                   | • Up to 2 bedrooms: unlimited if resident is present and 95 days if resident is not present  
• 3-5 bedrooms: conditional use review required | No                           | 5 bedrooms; # of occupants may not exceed number allowed for household | The number of dwelling units in a multi-dwelling structure or a triplex that can have an accessory short-term rental is limited to 1 unit or 25 percent of the total number of units in the structure, whichever is greater |
| Nashville         | Short Term Rental Property | No                                    | No                                                     | Yes                          | 2x the number of bedrooms + 4                             | 3% cap on percentage of non-owner occupied single and two family rentals in each census tract |
| DC                | Home Occupation/Bed and Breakfast? | Yes, unless property owner gets a use variance & general business license | No?                                                      | 2 renters, although 3 or more renters may be allowed with approval from Board of Zoning Adjustment and a general business license |                                                             |                              |
| New York          | ?                     | Yes                                   | No limitation, but owner must be present               |                              |                                                             |                              |
| Philadelphia      | Limited Lodging       | No?                                   | 180                                                     | Up to 3 persons (including owner & renters) unrelated by blood, marriage, etc |                                                             |                              |
Short Term Residential Rentals in Other Jurisdictions

The laws governing short term residential rentals in the 6 jurisdictions described in this document are varied, but some common elements that are regulated in several jurisdictions include:

- A resident occupancy requirement & occupancy requirement during the rental period
- A limitation on the number of days per year the unit can be rented
- A liability insurance requirement
- A limitation on the number of bedrooms rented or the number of occupants allowed or the number of simultaneous rentals to more than one party under separate contracts
- A geographic or spacing requirement
- A noticing requirement to neighbors

San Francisco

San Francisco defines the use Short-Term Residential Rental as:

A Tourist or Transient Use where all of the following conditions are met:

(a) The Residential Unit is offered for Tourist or Transient Use by the Permanent Resident of the Residential Unit;
(b) The Permanent Resident is a natural person;
(c) The Permanent Resident has registered the Residential Unit and maintains good standing on the Department’s Short-Term Residential Rental Registry; and
(d) The Residential Unit is not subject to the Inclusionary Affordable Housing Program.... Or any other applicable law or regulation prohibits the permanent resident from subleasing, renting or otherwise allowing Short-Term Residential Rental of the Residential Unit.

The use is subject to the following:

- A resident can rent out a portion of their unit while they are present for an unlimited number of nights per year and they can rent out their entire unit (or a portion) while they are not present for a maximum of 90 nights per year (the wording of the law requires that the resident occupy the dwelling for a minimum number of days during each calendar year).
- Permanent resident maintains liability insurance appropriate to cover the Short-Term Residential Rental use in the aggregate of not less than $500,000 or conducts each Short-Term Residential Rental transaction through a Hosting Platform that provides equal or greater coverage.
- Residential Unit must be registered on the Short-Term Residential Registry
- Permanent Resident includes the Department-issued registration number on any Hosting Platform listing or other listing offering the Residential Unit for use as a Short-Term Residential Rental
- For units subject to rent control provisions, the Permanent Resident complies with the initial rent limitation for subtenants and charges no more rent than the rent the Resident is paying to any landlord per month


**Jersey City**

Jersey City defines the use *Short Term Rental* as:

*The accessory use of a Dwelling Unit for occupancy by someone other than the unit's owner or permanent resident for a period of less than 30 consecutive days.*

Short Term Rentals are permitted as an accessory use to a permitted principal residential use in all zoning districts and redevelopment plan areas where residential uses are permitted provided:

- The person offering a Dwelling Unit for Short-Term Rental use must be the owner or lessee of the residence in which the Short-Term Rental activity occurs.
- If one person offers more than 5 separate dwelling units for short-term rental use in the city, a license is required.
- No signage identifying the Short-Term Rental use is allowed.
- The use be conducted in a manner that does not materially disrupt the residential character of the neighborhood.
- No equipment or process shall be used in the Short-Term rental which creates glare, fumes, odors, or other nuisance factors detectable to the human senses outside the lot on which the Short-Term Rental is conducted.


**Portland**

Portland defines the use *accessory short term rental* as “where an individual or family resides in a dwelling unit and rents bedrooms to overnight guests for fewer than 30 consecutive days.”

Rentals of 6 or more guestrooms at one time are not considered accessory short-term rentals. The regulations allow accessory short term rentals in houses, attached houses, duplexes, manufactured homes on its own lot, and accessory dwelling units. Bedrooms in legal detached accessory structures can also be rented to overnight guests and count towards the maximum size limit. All residents with accessory residential units must register as a business.

There are two types of accessory short term rentals, each with a specific permitting process:
1. **Type “A” Accessory Short-Term Rental** is one where the resident rents no more than 2 bedrooms to overnight guests. Property owners are required to provide written permission for the tenant to apply for the required permit. The use must be accessory to a *Household Living* use.
   - Permit required, includes safety inspection and neighborhood notification.
   - The resident of the short-term rental must reside in the dwelling unit where the bedrooms are rented at least 9 months of each year. There are no limitations to the number of nights the bedrooms may be used as short-term rentals. However, there is a maximum of 95 days (3 months) per year when the resident does not need to be present with the overnight guests.
   - A Type B home occupation (a home business), which allows either one nonresident employee or up to eight customers per day, is prohibited with a Type A accessory short-term rental. Type A home occupations, where no employees or customers come to the site, are allowed.
   - In a Multi-Dwelling Structure
     - Residents must self-certify that 1) each bedroom being rented has a smoke detector that is interconnected with a smoke detector in an adjacent hallway, and 2) each bedroom is located on a floor equipped with a functioning carbon monoxide alarm if the dwelling unit has a carbon monoxide source.
     - The number of dwelling units in each multi-dwelling structure or a triplex that can have an accessory short-term rental is limited to 1 unit, or 25 percent of the total number of units in the structure, whichever is greater.

2. **Type “B” Accessory Short-Term Rental** is one where the resident rents between 3 and 5 bedrooms to overnight guests. A Land Use Conditional Use Review application is required along with a site inspection or self-certification for the same safety features as the Type A rental.

https://www.portlandoregon.gov/bds/article/518139
https://www.portlandoregon.gov/bps/article/501886

**Nashville**

Nashville defines the use *Short Term Rental Property* (STRP) as a residential dwelling unit, containing not more than four sleeping rooms, that is used and / or advertised for transient occupancy. Owners of Short-Term Rental Properties (STRPs), are required to obtain an operating permit. This law applies to all properties (including rooms and guest houses) rented for less than 30 consecutive days to the same occupant.

There are 3 types of STRPs:

1. **Type 1: Owner-Occupied** (single-family, multifamily or duplex)
   - Are owner-occupied or associated with an owner-occupied principal residence on the same lot.
2. Type 2: Not Owner-Occupied (single-family or duplex)
   - The law places a 3% cap on the percentage of non-owner occupied single and two family STRPs allowed to legally operate in each census tract of the county.

3. Type 3: Not Owner-Occupied Multifamily (Multifamily apartments and condominiums)
   - Are not owner-occupied or associated with an owner-occupied principal residence
   - Include rental to a single party of individuals

Requirements for all STRPs:

- Proof of insurance of not less than 1 million dollars per occurrence.
- Name, phone number, and email of person or business that will be the responsible party residing within a 25-mile radius.
- Proof of notification to owner of any property that shares a common wall or driveway with the proposed STRP.
- Signs, advertising, or any other display on the property indicating that the dwelling unit is being utilized, in whole or in part, as a STRP is prohibited.
- All STRP occupants shall abide by all applicable noise restrictions contained in the Metropolitan Code and all applicable waste management provisions of Chapter 10.20 of the Metropolitan Code.
- The STRP shall have smoke alarms in all locations required by the Fire Marshall.
- No recreational vehicles, buses, or trailers shall be visible on the street or property in conjunction with the STRP use.
- No food shall be prepared for or served to the transient by the permit holder.
- The principal renter of a STRP unit shall be at least twenty-one (21) years of age.
- The maximum number of occupants permitted on a STRP property at any one time shall not exceed more than twice the number of sleeping rooms plus four.
- Simultaneous rental to more than one party under separate contracts shall not be allowed.
- The STRP owner shall not receive any compensation or remuneration to permit occupancy of a STRP for a period of less than twenty-four (24) hours.
The permit holder shall be responsible for collecting and remitting all applicable room, occupancy, and sales taxes required by state law or the Metropolitan Code.

A STRP permit shall not be transferred or assigned to another individual, person, entity, or address, nor shall the permit authorize any person, other than the person named therein, to operate a STRP on the property.

Upon the filing of three or more complaints within a calendar year regarding a STRP permit, the department of codes administration shall notify the permit holder in writing of such complaints. If the department of codes administration determines that violations of this section or any other ordinance or law relating to STRPs have occurred, the permit to operate a STRP may be revoked. Once a STRP permit has been revoked, no new permit shall be issued to the applicant for the same property for a period of one year.

http://www.nashville.gov/Codes-Administration/Construction-and-Permits/Short-Term-Rentals.aspx

DC

The law in DC is not very clear, but I found the chart below (supplied by a DC Department of Consumer and Regulatory Affairs representative) in an article about the subject.

http://dc.urbanturf.com/articles/blog/the_growing_airbnb_economy_and_what_it_might_mean_for_d_c/8069

New York City

New York State Multiple Dwelling Law prohibits un-hosted rentals of less than 30 days in any “Class A” building (a building occupied by 3 or more families living independently). The law does allow hosted
Short-term rentals (the owner must be present) for less than 30 days in “Class A” buildings provided that the guest has access to all parts of the apartment.

Short-term rentals in other buildings are typically prohibited unless the building’s certificate of occupancy expressly authorizes that short-term rentals are allowed.


**Philadelphia**

Philadelphia allows a use called *Limited Lodging*. A fact sheet defines it as “the short term rental of your home, or a room within your home. These short term rentals may not exceed 30 consecutive days for any visitor. Your home or a room can be rented for up to 180 days throughout a calendar year, but you will need to meet certain requirements and limitations to utilize your home for Limited Lodging.”

Rentals of 90 days or less do not require a permit. The use is subject to the following:

1. Smoke alarms shall be installed throughout the home in the following locations:
   a. In each bedroom.
   b. In the hall area in the immediate vicinity of the bedrooms.
   c. On each floor of the home, including basements.

2. Carbon monoxide alarms shall be installed in the home in the following manner:
   a. Carbon monoxide alarms shall be installed within 15’ of the entrance to every bedroom or within 15’ of a bed in sleeping areas where there is no enclosed bedroom.
   b. Alarms shall be centrally located on a wall or the ceiling, but not directly in front of a door to a bathroom or within 5’ of a cooking appliance.
   c. If the alarm is a combination smoke and carbon monoxide alarm, it shall be located in accordance with the installation requirements for smoke alarms.

3. Signs for lodging are prohibited on your home.

4. The home may not be occupied by more than three (3) persons (including the owner and renters) who are unrelated by blood, marriage, adoption, or foster-child status, or are not Life Partners.
5. Short term rentals may not result in physical changes to your home so that it no longer looks like a home, such as constructing a separate building entrance for the sole use of the renters.

The following information must be supplied to the renters:

1. Renters are allowed to have guests only between the hours of 8:00am and 12:00am.

2. Renters shall be notified of the trash and recycle collection days for your home and any applicable rules and regulations pertaining to leaving or storing trash on the exterior of your home. Proper containers shall be provided for the renters.

3. Renters shall be notified that excessive noise is prohibited and such violators shall be subject to fines and penalties.

4. The owner or their designee shall provide contact information to the renters in case of complaints regarding the condition, operation, or conduct of the occupants of the home. The contact person must have the responsibility to take action to resolve such complaints.

Zoning Text Amendment No.: 17-XX
Concerning: Accessory Residential
Uses – Tenancy Duration
Draft No. & Date: 1 – 2/23/17
Introduced:
Public Hearing:
Adopted:
Effective:
Ordinance No.:

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND
SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF
THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN
MONTGOMERY COUNTY, MARYLAND

By:

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- modify the definition of “Household Living”;
- define “Short-Term Residential Rental”;
- establish limited use standards for short-term residential rental; and
- to generally allow the short-term rental or use of residential property

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59.1.4 “Defined Terms”
Section 59.1.4.2 “Specific Terms and Phrases Defined”
Division 59.3.1. “Use Table”
DIVISION 59.3.3 “Residential Uses
Section 59.3.3.3 “Accessory Residential Uses”
DIVISION 59.8.2 “Residential Floating Zones”
DIVISION 59.8.3. Planned Unit Development Zones
ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:
Sec. 1. DIVISION 59.1.4 is amended as follows:

Division 59.1.4 Defined Terms

Section 59.1.4.2 Specific Terms and Phrases Defined
In this Chapter, terms that are not specifically defined have their ordinary meaning.
The following words and phrases have the meanings indicated.

Shooting Range (Outdoor): See Section 3.5.10.J.1
Short-Term Residential Rental: See Section 3.3.3.I

Sec. 2. DIVISION 59.3.1 is amended as follows:

Division 59.3.1. Use Table

Section 59.3.1.6. Use Table
The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definition and Standards</th>
<th>Residential</th>
<th>Commercial/Residential</th>
<th>Employment</th>
<th>Industrial</th>
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<td>Rural</td>
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<td>Residential Townhouse</td>
<td>Residential Multi-Unit</td>
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<tr>
<td>Short-Term Residential Rental</td>
<td>3.3.3.1</td>
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</tr>
</tbody>
</table>
Sec. 3. DIVISION 59.3.3 is amended as follows:

DIVISION 59.3.3. Residential Uses

Section 3.3.1. Household Living

A. Defined, In General

Household Living means the residential occupancy of a dwelling unit by a household [on a monthly or longer basis] for 30 consecutive days or longer.

Section 59-3.3.3. Accessory Residential Uses

I. Short-Term Residential Rental

1. Defined

Short-Term Residential Rental means the residential occupancy of a dwelling unit for less than 30 consecutive days. Short-Term Residential Rental is not a Bed and Breakfast.

2. Use Standards

Where Short-Term Residential Rental is allowed as a limited use, it must satisfy the following standards:

a. Short-Term Residential Rental is prohibited in a Farm Tenant Dwelling or on a site that includes an Accessory Apartment.

b. The applicant must provide proof that the home is his/her primary residence, regardless of dwelling unit type, by providing valid proof of home address as established by Executive Regulation under Method 2 of Chapter 2 (2A-15).

c. Must comply with any Home Owner’s Association or condominium document, or a rental lease.
d. The applicant must provide written proof that abutting and confronting neighbors have been notified of the application for a Short-Term Residential Rental. In an apartment or condominium building, neighbors living across the hall and those that share a ceiling, floor, and walls with the applicant’s unit must be notified.

e. The property can be used as a Short-Term Residential Rental a maximum of 90 days in a calendar year.

f. The use must be licensed under Chapter 54. Each license must be issued for a term of one year, renewable for additional one-year terms, subject to payment of the license fee and compliance with all applicable laws. Renewal of licenses must follow procedures established by the Director of the Department of Health and Human Services (HHS).

g. The maximum number of occupants is limited by Chapter 26 (Sec. 26-5); however, the total number of overnight guests in the Short Term Residential Rental who are 18 years or older is limited to six, and the total number of overnight guests over 18 years of age per bedroom is limited to two.

h. A record of all overnight visitors must be maintained and readily available for inspection by HHS staff.

i. One off-street parking space must be provided for each rental contract unless the online listing indicates that vehicle parking is prohibited.

j. Except for persons visiting the primary resident, only registered guests are allowed on the property.
k. The applicant must post rules and regulations inside the rental, including contact information for a representative designated for emergency purposes. The designated representative must reside within 15 miles of the unit and be accessible for the entirety of any contract where the host is not present.

l. A Short-Term Residential Rental must have working, accessible fire extinguishers, smoke detectors and, if applicable, carbon monoxide detectors.

Sec. 4. DIVISION 59-8.2 is amended as follows:

Division 8.2. Residential Floating Zones

Section 8.2.3. Use Table for the RT and R-H zones

A. Section 3.1.1 through Section 3.1.4 apply to the Use Table in Section 8.2.3.

B. The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definitions and Standards</th>
<th>RT-6.0</th>
<th>RT-8.0</th>
<th>RT-10.0</th>
<th>RT-12.5</th>
<th>RT-15.0</th>
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Sec. 5. DIVISION 59-8.3 is amended as follows:

Division 8.3. Planned Unit Development Zones

Section 8.3.2. PD Zone

B. Uses
1. Residential Uses

c. Short-Term Residential Rental is allowed as a limited use under Section 3.3.3.I.

Sec. 6. Effective date. This ordinance becomes effective 20 days after the date of Council adoption.

This is a correct copy of Council action.

Linda M. Lauer, Clerk of the Council
AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- [[allow a Bed and Breakfast as a limited use in all Residential and all Commercial/Residential zones;]]
- [[delete the requirements for a Bed and Breakfast as a conditional use; and]]
- generally amend the provisions for a Bed and Breakfast
- modify the definition of “Household Living”; define “Short-Term Residential Rental”;
- establish limited use standards for short-term residential rental; and
- generally allow the short-term residential rental of property that allows residential development

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59.1.4 “Defined Terms”
Section 59.1.4.2 “Specific Terms and Phrases Defined”
DIVISION 59-3.1. “Use Table”
Section 59-3.1.6. “Use Table”
DIVISION 59.3.3 “Residential Uses”
Section 59.3.3.3 “Accessory Residential Uses”
DIVISION 59-3.5. “Commercial Uses”
Section 59-3.5.6. “Lodging”
DIVISION 8.2. “Residential Floating Zone”
Section 8.2.3. “Use Table for the RT and R-H zones
DIVISION 8.3. “Planned Unit Development Zones”
Section 8.3.2. “PD Zone”

EXPLANATION: **Boldface** indicates a Heading or a defined term.
*Underlining* indicates text that is added to existing law by the original text amendment.
*Single boldface brackets* indicate text that is deleted from existing law by original text amendment.
*Double underlining* indicates text that is added to the text amendment by amendment.
*[[Double boldface brackets]]* indicate text that is deleted from the text amendment by amendment.
* * * indicates existing law unaffected by the text amendment.

**ORDINANCE**

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:
Sec. 1. DIVISION 59.1.4 is amended as follows:

Division 59.1.4 Defined Terms

Section 59.1.4.2 Specific Terms and Phrases Defined

In this Chapter, terms that are not specifically defined have their ordinary meaning. The following words and phrases have the meanings indicated.

Shooting Range (Outdoor): See Section 3.5.10.J.1

Short-Term Residential Rental: See Section 3.3.3.I
Sec. [1]2. DIVISION 59-3.1 is amended as follows:

Section 3.1.6. Use Table

The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definitions and Standards</th>
<th>Rural Residential</th>
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</table>
Sec. 3. DIVISION 59.3.3 is amended as follows:

DIVISION 59.3.3. Residential Uses

Section 3.3.1. Household Living

A. Defined, In General

Household Living means the residential occupancy of a dwelling unit by a household [on a monthly or longer basis] for 30 consecutive days or longer.

* * *

Section 59-3.3.3. Accessory Residential Uses

* * *

I. Short-Term Residential Rental

1. Defined

Short-Term Residential Rental means the residential occupancy of a dwelling unit for a fee for less than 30 consecutive days. Short-Term Residential Rental is not a Bed and Breakfast.

2. Use Standards

Where Short-Term Residential Rental is allowed as a limited use, it must satisfy the following standards:

a. Short-Term Residential Rental is prohibited in a Farm Tenant Dwelling or on a site that includes an Accessory Apartment.

b. The applicant must provide proof that the home is his/her primary residence, regardless of dwelling unit type, by providing valid proof of home address as established by Executive Regulation under Method 2 of Chapter 2 (2A-15).

c. Must comply with any Home Owner’s Association or condominium document, or a rental lease.
d. The applicant must provide written proof that abutting and confronting neighbors have been notified of the application for a Short-Term Residential Rental. In an apartment or condominium building, neighbors living across the hall and those that share a ceiling, floor, and walls with the applicant’s unit must be notified.

e. The property can be used as a Short-Term Residential Rental a maximum of 90 days in a calendar year.

f. The use must be licensed under Chapter 54. Each license must be issued for a term of one year, renewable for additional one-year terms, subject to payment of the license fee and compliance with all applicable laws. Renewal of licenses must follow procedures established by the Director of the Department of Health and Human Services (HHS).

g. The maximum number of occupants is limited by Chapter 26 (Sec. 26-5); however, the total number of overnight guests in the Short Term Residential Rental who are 18 years or older is limited to six, and the total number of overnight guests over 18 years of age per bedroom is limited to two.

h. A record of all overnight visitors must be maintained and readily available for inspection by HHS staff.

i. One off-street parking space must be provided for each rental contract unless the online listing indicates that vehicle parking is prohibited.

j. Except for persons visiting the primary resident, only registered guests are allowed on the property.
k. The applicant must post rules and regulations inside the rental, including contact information for a representative designated for emergency purposes. The designated representative must reside within 15 miles of the unit and be accessible for the entirety of any contract where the host is not present.

l. A Short-Term Residential Rental must have working, accessible fire extinguishers, smoke detectors and, if applicable, carbon monoxide detectors.

Sec. [[2]]4. DIVISION 59-3.5 is amended as follows:

Division 3.5. Commercial Uses

* * *

Section 3.5.6. Lodging

A. Defined, In General

Lodging means a building, dwelling unit, or a portion of a dwelling unit used for the short-term overnight accommodation of paying guests.

B. Bed and Breakfast

1. Defined

[[Bed and Breakfast means [a detached house that is owner-occupied with no more than 5 guest rooms for rent and customarily serves breakfasts to guests.] a dwelling unit that is available for lodging. A Bed and Breakfast includes a dwelling unit that makes available the entire dwelling unit or any portion of the unit for rental periods. Meals may be provided to overnight guests when the provider satisfies the requirements of Chapter 15. ]] Bed and Breakfast means a detached house that is owner-occupied with no more than 5 rooms for lodging. Meals may be provided to
overnight guests when the provider satisfies the requirements of Chapter 15. A Bed and Breakfast is not a Short-Term Residential Rental.

2. Use Standards

a. Where a Bed and Breakfast is allowed as a limited use, it must satisfy the following standards:

i. A Bed and Breakfast is prohibited in a dwelling unit [that also provides guest rooms for roomers, or] in a Farm Tenant Dwelling, or on a site that includes an Accessory Apartment.

ii. [The display of a sign must include the official house number.]

[iii. Breakfast is the only meal that may be served and only to] [[The overnight guests on any night must satisfy the definition of one household.]]

[iv] A guest must only remain in a Bed and Breakfast for a maximum of [14] [[30]] 14 days in any one visit.

[v]iii. A record of all overnight visitors must be maintained.

[vi]iv. The Bed and Breakfast must be [registered with DPS] [[licensed under Chapter 54]] registered with DPS.

[vii. In the Agricultural, Rural Residential, and Residential zones, the minimum lot area is the greater of 9,000 square feet or the minimum lot area for a detached house building type in the zone.]

v. In the Agricultural, Rural Residential, and Residential zones, the minimum lot area is the greater of 9,000
square feet or the minimum lot area for a detached house

building type in the zone.

[viii. In the Agricultural, Rural Residential, and Residential
zones, on a lot of less than 2 acres, a maximum of 3
bedrooms may be designated as guest rooms for which
compensation is charged.]

vi. In the Agricultural, Rural Residential, and Residential
zones, on a lot of less than 2 acres, a maximum of 3
bedrooms may be designated as guest rooms for which
compensation is charged.

[[vi. The dwelling unit must be the primary residence of the
bed and breakfast licensee.]]

[ix]vii. In the Agricultural and Rural Residential zones, a
Bed and Breakfast may be allowed in an accessory
building designated as historic on the Master Plan for
Historic Preservation.

[x]viii. [Parking must be located behind the front building
line] [[On-site parking that satisfies the property’s zoning
is required.]] Parking must be located behind the front
building line.

[xi]ix. In the AR zone, this use may be prohibited if not
accessory to Farming under Section 3.1.5, Transferable
Development Rights.

[b. Where a Bed and Breakfast is allowed as a conditional use, it
may be permitted by the Hearing Examiner under all limited
use standards, Section 7.3.1, Conditional Use, and the following
standards:
i. The Hearing Examiner may deny a petition for a Bed and Breakfast with frontage on and access to a road built to less than primary residential standards if it finds that road access will be unsafe and inadequate for the anticipated traffic to be generated or the level of traffic would have an adverse impact on neighboring residences.

ii. If there is inadequate space for parking behind the front building line, the Hearing Examiner may approve an alternative placement for parking.

iii. Screening under Division 6.5 is not required.

iv. To avoid an adverse neighborhood impact and assure that the residential use remains predominant, the Hearing Examiner may limit the number of transient visitors who may be accommodated at one time or the number of visits in any 30-day period.

b. Where a Bed and Breakfast is allowed as a conditional use, it may be permitted by the Hearing Examiner under all limited use standards, Section 7.3.1, Conditional Use, and the following standards:

i. The Hearing Examiner may deny a petition for a Bed and Breakfast with frontage on and access to a road built to less than primary residential standards if it finds that road access will be unsafe and inadequate for the anticipated traffic to be generated or the level of traffic would have an adverse impact on neighboring residences.
179 ii. If there is inadequate space for parking behind the front building line, the Hearing Examiner may approve an alternative placement for parking.

182 iii. Screening under Division 6.5 is not required.

183 iv. To avoid an adverse neighborhood impact and assure that the residential use remains predominant, the Hearing Examiner may limit the number of transient visitors who may be accommodated at one time or the number of visits in any 30-day period.

188 Sec. [[3]]5. DIVISION 59-8.2 is amended as follows:

189 Division 8.2. Residential Floating Zones

190 * * *

191 Section 8.2.3. Use Table for the RT and R-H zones

192 A. Section 3.1.1 through Section 3.1.4 apply to the Use Table in Section 8.2.3.

193 B. The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under Division 4.9.

<table>
<thead>
<tr>
<th>USE OR USE GROUP</th>
<th>Definitions and Standards</th>
<th>RT-6.0</th>
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<td>[[Lodging</td>
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</table>
Sec. [[4]]6. DIVISION 59-8.3 is amended as follows:

Division 8.3. Planned Unit Development Zones

* * *

Section 8.3.2. PD Zone

* * *

B. Uses

1. Residential Uses

* * *

c. Short-Term Residential Rental is allowed as a limited use under Section 3.3.3.I.

* * *

2. Commercial Uses

* * *

[d. A Bed and Breakfast is allowed as a limited use under Section 3.5.6.B.]

* * *

Sec. [[5]]7. Effective date. This ordinance becomes effective 20 days after the date of Council adoption.

This is a correct copy of Council action.

________________________________________
Linda M. Lauer, Clerk of the Council