

MCPB Item #4 03/06/03

DATE:

February 28, 2003

TO:

Montgomery County Planning Board

VIA:

Joseph Davis, Chief, Development Review

FROM:

Greg Russ, Zoning Coordinator

REVIEW TYPE:

Zoning Text Amendment

PURPOSE:

To add Zoning Ordinance definitions for certain dry cleaning and laundering terms and to allow certain dry cleaning and laundering operations by right in certain zones, subject to certain standards

TEXT AMENDMENT:

No. 03-02

REVIEW BASIS:

Advisory to the County Council sitting as the District

Council, Chapter 59 of the Zoning Ordinance

INTRODUCED BY:

Councilmembers Subin and Silverman

INTRODUCED DATE:

February 11, 2003

PLANNING BOARD REVIEW:

March 6, 2003

PUBLIC HEARING:

March 18, 2003; 1:30pm

STAFF RECOMMENDATION: APPROVAL with modifications

PURPOSE OF THE TEXT AMENDMENT

Councilmembers Subin and Silverman introduced the proposed text amendment to distinguish small retail dry cleaning operations from the larger dry cleaning operations, which tend to be more industrial in nature. The zoning text amendment is proposed to achieve the following:

- adding definitions for certain dry cleaning and laundering terms;
- allowing certain dry cleaning and laundering operations by right in certain zones, subject to certain floor area standards; and
- permitting certain existing dry cleaning and laundry operations to continue as conforming uses.

BACKGROUND

The Zoning Ordinance currently identifies four types of garment cleaning land uses. They are as follows: 1) dry cleaning and laundry establishment; 2) dry cleaning and laundry pick-up station; 3) dry cleaning plant and: 4) laundry plant. A dry cleaning establishment cleans and launders garments on-site for retail customers. A pick-up station sends garments to other locations for cleaning. Dry cleaning and laundering plants are industrial operations. None of these operations is defined in the Zoning Ordinance.

ANALYSIS

Currently, dry cleaning and laundry establishments are permitted by right, for local service only, in the C-1, C-2, C-4 and C-6 commercial zones, and in the CBD-0.5 and CBD-1 for local service and for one other similar establishment or pick-up station. Dry cleaning and laundry pick-up stations are permitted by right in the C-1, C-2, C-4, C-5, C-6 CBD-0.5 (standard and optional), CBD-R1 (optional only) and in the standard and optional methods in the CBD-1, CBD-2, CBD-3 and CBD-R2 zones and by special exception in the C-T zone, C-O and C-P zones in an office building and as an incidental use in multiple-family dwellings. Dry cleaning and laundry plants are permitted by right in the I-1, I-2 and I-4 zones.

The text amendment proposes to add definitions for the four terms as follows:

Dry cleaning and laundry establishment: An establishment for the mechanical cleaning of garments, articles or goods of fabric for retail customers. A dry cleaning and laundry establishment does not include a laundry or laundromat which provides self-service type washing and drying for use of retail customers.

Dry cleaning and laundry pick-up station: An establishment where customers drop-off and pick up garments or articles that are sent to another location for cleaning or laundering. A dry cleaning and laundry pick-up station does not include on-site dry cleaning or laundry facilities.

Dry cleaning and laundry plant: An establishment for the mechanical cleaning of garments, articles or goods of fabric, including a linen, diaper, or uniform laundering service, containing more than 3,000 square feet of gross floor area. A dry cleaning and laundering plant may perform work on the premises for other dry cleaning and laundry services and serve retail customers.

The proposed definitions for dry cleaning and laundry establishments and for pick-up stations reflects the existing retail uses and activities. A floor area limit of 3,000 square feet is proposed in the land use tables for these two categories. Attachment 3 depicts 19 use and occupancy permits issued by the Department of Permitting Services (DPS) from the year 2000 through 2002 for dry cleaning and pick-up establishments. These figures indicate that 18 of 19 establishments were approved with a maximum floor area of less than 3,000 square feet. A modification to a footnote is also proposed (Footnote 28) that eliminates the "local service only" requirement since the amount of service would be limited by the capacity of the building. Staff has no objection with the proposed size limit since larger operations tend to evoke more environmental issues that are typically addressed in the industrial zones. It should be noted, however, that dry cleaning and laundry facilities are regulated by the US EPA National Pollution Discharge Elimination System (NPDES) pretreatment standards and stormwater regulations. Dry cleaning and laundry facilities may also generate hazardous waste substances and be subject to federal and state hazardous regulations (See Attachment 2). In addition, any existing operation that encompasses more than 3,000 square feet in floor area will continue as a conforming use but without expansion capabilities.

The proposed definition for dry cleaning and laundry plants reflects the existing activities but proposes a minimum floor area of 3,000 square feet for the use. Staff has no objection to establishing this minimum figure since the Department of Permitting Services (DPS) states that plants of this type located in industrial zones are generally larger than 3,000 square feet.

RECOMMENDATION

The staff recommends approval of the proposed text amendment to add Zoning Ordinance definitions for certain dry cleaning and laundering terms and to allow certain dry cleaning and laundering operations by right in certain zones, subject to certain standards subject to the text amendment recommended standards, as modified. The only modifications are technical and plain language.

Attachment 1 depicts the proposed text amendment as modified by staff. <u>Underlining</u> indicates text that is added to existing laws by the original text amendment. [Single boldface brackets] indicate text that is deleted from existing law by the original text amendment. <u>Double underlining</u> indicates text that is added to the text amendment by amendment (staff's changes). [[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment (staff's changes).

GR

Attachments

- 1. Proposed Text Amendment 03-02 (as amended by staff)
- 2. Memorandum from Mark Pfefferle to Greg Russ
- 3. DPS Use and Occupancy Table

ATTACHMENT 1

Zoning Text Amendment No: 03-02 Concerning: Dry cleaning and laundry

establishments

Draft No. & Date: 1 - 2/5/03Introduced: February 11, 2003

Public Hearing: March 18, 2003; 1:30 PM

Adopted: Effective: Ordinance No:

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

By: Councilmembers Subin and Silverman

AN AMENDMENT to the Montgomery County Zoning Ordinance for the purpose of:

- adding definitions for certain dry cleaning and laundering terms;
- allowing certain dry cleaning and laundering operations by right in certain zones, subject to certain standards; and
- permitting certain existing dry cleaning and laundry operations to continue as conforming uses.

By amending the following section of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59-A-2	"DEFINITIONS AND INTERPRETATION"
Section 59-A-2.1	"Definitions"
DIVISION 59-C-4	"COMMERCIAL ZONES"
Section 59-C-4.2	"Land uses"
DIVISION 59-C-5	"INDUSTRIAL ZONES"
Section 59-C-5.2	"Land uses"
DIVISION 59-C-6	"CENTRAL BUSINESS DISTRICT ZONES"
Section 59-C-6.22	"Land uses"
DIVISION 59-G-2	"SPECIAL EXCEPTIONS—STANDARDS AND
Santian 50 C 2 46	REQUIREMENTS"
Section 59-G-2.46	"Retail and service establishments.
Section 59-G-2.47	"Retail establishments in a multiple-family dwelling"
Section 59-G-2.48	"Retail establishments in an office building"

EXPLANATION: Boldface indicates a heading or a defined term.

Underlining indicates text that is added to existing laws

by the original text amendment.

[Single boldface brackets] indicate text that is deleted from existing law by the original text amendment.

<u>Double underlining</u> indicates text that is added to the text

amendment by amendment.

[[Double boldface brackets]] indicate text that is deleted

from the text amendment by amendment.

* * * indicates existing law unaffected by the text amendment.

ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland,

1 Sec. 1. Division 59-A-2 is amended as follows: DIVISION 59-A-2. DEFINITIONS AND INTERPRETATION. 2 3 * * 59-A-2.1. Definitions. 4 5 Dry cleaning and laundry establishment: An establishment for the mechanical 6 cleaning of garments, articles or goods of fabric for retail customers. A dry 7 cleaning and laundry establishment does not include a laundry or laundromat 8 which provides self-service type washing and drying for use of retail customers. 9 10 Dry cleaning and laundry pick-up station: An establishment where customers 11 drop-off and pick up garments or articles that are sent to another location for 12 cleaning or laundering. A dry cleaning and laundry pick-up station does not 13 include on-site dry cleaning or laundry facilities. 14 15 Dry cleaning and laundry plant: An establishment for the mechanical cleaning 16 of garments, articles or goods of fabric, including a linen, diaper, or uniform 17 laundering service, containing more than 3,000 square feet of gross floor area. A 18 dry cleaning and laundering plant may perform work on the premises for other dry 19 cleaning and laundry services and serve retail customers. 20 21 * * 22 Sec. 2. Division 59-C-4 is amended as follows: DIVISION 59-C-4. 23 COMMERCIAL ZONES. 24 25 59-C-4.2. Land uses. 26

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30 See "Retail establishments in an office building," section 59-G-2.48.

See "Retail and service establishments," section 59-G-2.46.

[For local service at 1]

[For local service only; no work for other similar establishments is to be done.] Any existing dry cleaning and laundry establishment or dry cleaning and laundry pick-up station consisting of more than 3,000 square feet of gross floor area is a conforming use and may be continued, structurally altered, repaired or reconstructed, so long as the use is not increased, extended or enlarged beyond the dimensions which existed on (ZTA effective date).

Sec. 3. Division 59-C-5 is amended as follows:

40 DIVISION 59-C-5. INDUSTRIAL ZONES.

41 * * *

42 59-C-5.2. Land uses.

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(b) Manufort	I-1	I-2	I-3	114		
(b) Manufacturing and industrial.			1-3	I-4	R&D	LSC
I. Uses of a light industrial nature.						
Dry cleaning and laundry						
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eading plants.	P	P		Pl		

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Sec. 4. DIVISION 59-C-6 is amended as follows:

DIVISION 59-C-6. CENTRAL BUSINESS DISTRICT ZONES. 49

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51 59-C-6.22. Land uses.

		BD-0.5	C	BD-R1		CBD-1		CBD-2		200			
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(e) Services.				1	13	10	S	0	S	О	S	0	
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Primarily intended for local service; however, work may be done on the premises for one other similar establishment or pick-up station.

Local service only, except that work may be done on the premises for other establishments or pick-up stations on sites of 6,000 square feet or less which

57	were	e rezoned from the C-2 zone to the CBD-0.5 zone by sectional map
58		ndment, provided that:
59	(1) There is an existing building on the site which predates the sectional
60		map amendment;
61	(2	2) The dry cleaning establishment is no larger than 3,000 sq. ft. in size
62		and contains a retail counter; and
63	(3	3) No more than five (5) trucks are operated in connection with the
64		establishment.
65	<u>* Any</u>	existing dry cleaning and laundry establishment or dry cleaning and
66		dry pick-up station consisting of more than 3,000 square feet of gross
67		area is a conforming use and may be continued, structurally altered,
68	<u>repai</u>	red or reconstructed, so long as the use is not increased, extended or
69	<u>enlar</u>	ged beyond the dimensions which existed on (ZTA effective date).
70		
	Sec. A	5 Division 50 C 2 is smalled to the
71		5. Division 59-G-2 is amended as follows:
71 72	DIVISION	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND
71 72 73	DIVISION REQ	
71 72 73 74	DIVISION REQ * * *	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS.
71 72 73 74 75	DIVISION REQ * * * 59-G-2.46	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments.
71 72 73 74	REQ * * * 59-G-2.46 Small-scale	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments. retail sales and personal service establishments may be permitted,
71 72 73 74 75	REQ * * * 59-G-2.46 Small-scale	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments.
71 72 73 74 75 76	REQ * * * 59-G-2.46 Small-scale provided the	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments. retail sales and personal service establishments may be permitted,
71 72 73 74 75 76 77	REQ * * * 59-G-2.46 Small-scale provided the (a)	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments. retail sales and personal service establishments may be permitted, following requirements are met:
71 72 73 74 75 76 77 78	Provided the (a)	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments. retail sales and personal service establishments may be permitted, following requirements are met: The convenience goods and services provided are those usually
71 72 73 74 75 76 77 78 79	REQ * * * 59-G-2.46 Small-scale : provided the (a)	59-G-2. SPECIAL EXCEPTIONS—STANDARDS AND UIREMENTS. Retail and service establishments. retail sales and personal service establishments may be permitted, following requirements are met: The convenience goods and services provided are those usually requiring frequent purchase and a minimum of travel by occupants of
71 72 73 74 75 76 77 78 79	REQ * * * 59-G-2.46 Small-scale : provided the (a)	The convenience goods and services provided are those usually requiring frequent purchase and a minimum of travel by occupants of the nearby commercial area and adjacent residential neighborhood;

84		(3)	Delicatessen;
85		(4)	Drugstore;
86		(5)	Dry cleaning and laundry pick-up station, consisting of no more
87			than 3,000 square feet of gross floor area. Any existing dry
88			cleaning and laundry pick-up station consisting of more than
89	*		3,000 square feet of gross floor area is a conforming use and
90			may be continued, structurally altered, repaired or
91			reconstructed, so long as the use is not increased, extended or
92			enlarged beyond the dimensions which existed on (ZTA
93			effective date);
94		(6)	Eating and drinking establishment, excluding a drive-in;
95		(7)	Florist, provided, that a florist in existence in the C-T zone on
96			April 1, 1986, is not required to obtain a special exception and
97			is not a nonconforming use, subject to the special regulations of
98			section 59-C-4.307(a);
99		(8)	Newsstand;
100	* * *		
101	59-G-2.47	7. Reta	il establishments in a multiple-family dwelling.
102	Retail sale	es and po	ersonal service establishments in a multiple-family dwelling or
103			s may be permitted subject to the following requirements:
104	(a) (Only the	following types of establishments shall be permitted:
105	F	Banks or	savings and loan offices.
106	E	Barber a	nd beauty shops.
107	Е	Book sto	res.
108	D	rug sto	res.
109	D	ry clear	ning and laundry pick-up stations, consisting of no more than
110			are feet of gross floor area. Any existing dry cleaning and

111	laundry pick-up station consisting of more than 3,000 square feet of gross
112	floor area is a conforming use and may be continued, structurally altered,
113	repaired or reconstructed, so long as the use is not increased, extended or
114	enlarged beyond the dimensions which existed on (ZTA effective date).
115	Florists.
116	Food and beverage stores.
117	Gift shops.
118	Jewelry stores.
119	Laundromats.
120	Newsstands.
121	Offices, banking.
122	Restaurants.
123	Variety and dry goods stores.
124	* * *
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126	59-G-2.48. Retail establishments in an office building.
. 127	Retail sales and personal service establishments in an office building may be
128	permitted subject to the following requirements:
129	Retail sales and personal service establishments in an office building may be
130	permitted subject to the following requirements:
131	(a) Only the following types of establishments shall be permitted:
132	Barber and beauty shops.
133	Delicatessens.
134	Drug stores.
135	Dry cleaning and laundry pick-up stations, consisting of no more than
136	3,000 square feet of gross floor area. Any existing dry cleaning and
137	laundry pick-up station consisting of more than 3,000 square feet of

138	gross floor area is a conforming use and may be continued,
139	structurally altered, repaired or reconstructed, so long as the use is not
140	increased, extended or enlarged beyond the dimensions which existed
141	on (ZTA effective date).
142	Newsstands.
143	Restaurants.
144	Specialty shops.
145	* * *
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147	Sec. 6. Effective date. This ordinance becomes effective 20 days after the
148	date of Council adoption.
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150	This is a correct copy of Council action.
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155	Mary A. Edgar, CMC
156	Clerk of the Council



THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

Department of Park & Planning, Montgomery County, Maryland 8787Georgia Avenue, Silver Spring, Maryland 20910

MEMORANDUM

TO:

Greg Russ, Planner Coordinator, Development Review

FROM:

Mark Pfefferle, Planner Coordinator, Environmental Planning

DATE:

February 25, 2003

SUBJECT:

ZTA 03-02

Environmental Planning supports the adoption of zoning text ZTA-03-02.

The technology for dry cleaning facilities has advanced considerably in the past few years. However, dry cleaners work with a wide range of materials that can cause air and water pollution. The most common is perchloroethylene (perc). Perc is a toxic solvent that has been named a hazardous air pollutant (HAP) according to the federal Clean Air Act. The US EPA controls the release of perc into the air by issuing a National Emission Standard for Hazardous Air Pollutants (NESHAP) for the solvent. Dry cleaning and laundry facilities are regulated by the US EPA National Pollution Discharge Elimination System (NPDES) pretreatment standards and stormwater regulations. Dry cleaners and laundry facilities must develop a stormwater management pollution prevention plan to mitigate the off-site transport of contaminated stormwater. Facilities must also meet pretreatment standards or local limits prior to the release of the effluent into waters of the United Sates or public wastewater systems. Dry cleaning and laundry facilities may also generate hazardous waste substances and be subject to federal and state hazardous regulations. Dry cleaning and laundry pick-up stations will not generate the same wastes and are not subject to the requirements described above.

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